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Arbitration Waiver and Prejudice

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NOTE

ARBITRATION WAIVER AND PREJUDICE

Timothy Leake*

Arbitration agreements are common in commercial and consumer contracts. But two parties can litigate an arbitrable dispute in court if neither party seeks arbitration. That presents a problem if one party changes its mind and invokes its arbitration rights months or years after the lawsuit was filed and substantial litigation activity has taken place. Federal and state courts agree that a party can waive its arbitration rights by engaging in sufficient litigation activity without seeking arbitration, but they take different approaches to deciding how much litigation is too much. Two basic methods exist. Some courts say waiver requires the party opposing arbitration to show it would be prejudiced by the delay. Others say that waiver does not require a showing of prejudice.

This Note demonstrates that the presence or absence of a prejudice requirement does not accurately capture the disagreements between the federal circuit courts. Indeed, some circuits that impose a prejudice requirement will find waiver in circumstances where other courts that do not impose a prejudice requirement will not. These divergent approaches result in uncertainty, delay, and expense, undermining arbitration's benefits. To resolve the circuit split, this Note proposes a bright-line standard under which engaging in litigation never supports a finding of waiver. It also shows that this approach is consistent with common law waiver doctrine and the Federal Arbitration Act.

TABLE OF CONTENTS

INTRODUCTION		398
I.	WAIVER IN THE ARBITRATION CONTEXT	400
	A. Principles of Arbitration and Waiver	400
	B. Policy and Prejudice	402
II.	THE ROLE OF PREJUDICE IN WAIVER DETERMINATIONS	403
	A. The Circuit Split	404
	B. Is Prejudice Useful?	407

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	C. Other Roles for Prejudice	410
III.	THE NO-WAIVER ALTERNATIVE	412
	A. Alternative Standard	413
	B. Consistency with the FAA	414
	C. Consistency with Waiver Doctrine	415
	D. Fair Dispute Resolution	417
	E. Risks of the Bright-Line Approach	422
Conc	CLUSION	424

Introduction

In 2017, the Shaw Group sued former employee Dorsey McCall in Louisiana state court for a breach of contract. The contract included an arbitration agreement, and after Aptim Corporation acquired part of Shaw, it asked the state court to enforce the arbitration agreement. The state court declined, finding that the litigation that had already taken place "constituted a waiver of the arbitration provision." Undeterred, Aptim sought relief in federal court. Despite the fact that Louisiana state courts and the Fifth Circuit apply similar tests to determine whether a party has waived its arbitration rights, the federal court decided that Aptim could pursue arbitration and stayed the state court case.

Aptim Corp. v. McCall illustrates the confused state of the law about the waiver of arbitration rights. The basic question is easy to state: What standard should determine whether a party to an arbitration agreement has waived its right to arbitrate by engaging in litigation? The answer is less clear. Various state and federal courts have adopted conflicting tests. In particular, the federal circuits have taken different views about whether prejudice to the party opposing arbitration is a necessary element of waiver. And

- 1. Aptim Corp. v. McCall, 888 F.3d 129, 134 (5th Cir. 2018).
- Id.

- 6. See infra note 185 and accompanying text.
- 7. See infra Section II.A.

^{3.} Shaw Grp., Inc. v. McCall, No. 658781 (La. Dist. Ct. Sept. 1, 2017) (order staying arbitration).

^{4.} Compare Matthews-McCracken Rutland Corp. v. City of Plaquemine, 414 So. 2d 756, 757 (La. 1982), with Aptim Corp., 888 F.3d at 140–41.

^{5.} Aptim Corp. v. McCall, No. 17-8081, 2017 WL 4156630 (E.D. La. Sept. 19, 2017), aff'd 888 F.3d 129 (5th Cir. 2018), $cert.\ dismissed$, 139 S. Ct. 660 (2018).

despite the Supreme Court's interest in arbitration waiver,⁸ it has not yet resolved the circuit split.⁹

The question is especially important since the use of arbitration agreements has skyrocketed over time. Once a little-known method for quickly resolving disputes between businesses, arbitration agreements are now commonplace in consumer and employment contracts. The Supreme Court has encouraged this trend by interpreting the Federal Arbitration Act to favor expansive arbitration rights. In response, opponents of arbitration agreements have criticized their use in contexts ranging from employment to banking. Media scrutiny, meanwhile, has focused on the extent to which businesses can use arbitration agreements to conceal allegations of sexual harassment from the public. Arbitration-waiver rules help to determine when these ubiquitous agreements are enforceable. For example, consumers ability to sue a business as a class can depend on whether the business waived its arbitration rights.

This Note provides a framework to resolve disagreements about arbitration waiver. Part I explores how standards for arbitration waiver evolved from interactions between common law waiver and the Federal Arbitration Act. Part II examines existing arbitration-waiver rules and challenges the usefulness of classifying them by the presence or absence of a prejudice requirement. Finally, Part III proposes a bright-line approach in which a party's litigation conduct does not support a finding of waiver. This bright-line

^{8.} The Supreme Court previously agreed to hear a case involving arbitration waiver, but the parties dismissed the appeal. Citibank, N.A. v. Stok & Assocs., P.A., 387 F. App'x 921, 923 (11th Cir. 2010), cert. dismissed, 563 U.S. 1029 (2011).

^{9.} *See* Petition for Writ of Certiorari at 2, McCall v. Aptim Corp., 139 S. Ct. 660 (2019) (No. 18-572), 2018 WL 5729900, at *2 (arguing that the Supreme Court should resolve the circuit split); *see also* 139 S. Ct. at 660 (dismissing petition).

^{10.} See Amy J. Schmitz, American Exceptionalism in Consumer Arbitration, 10 LOY. U. CHI. INT'L L. REV. 81, 83, 85 (2012) (describing the prevalence of consumer arbitration in the United States); The Problem with the Craze for Mandatory Arbitration, ECONOMIST (Jan. 27, 2018), https://www.economist.com/leaders/2018/01/27/the-problem-with-the-craze-formandatory-arbitration (on file with the Michigan Law Review).

^{11.} See infra notes 43–44 and accompanying text.

^{12.} See Daisuke Wakabayashi, Google Ends Forced Arbitration for All Employee Disputes, N.Y. TIMES (Feb. 21, 2019), https://www.nytimes.com/2019/02/21/technology/google-forced-arbitration.html [https://perma.cc/5RBQ-JNNJ].

^{13.} See Octavio Blanco, One Month Left to Opt Out of Chase Binding Arbitration, CONSUMER REPS. (July 9, 2019), https://www.consumerreports.org/contracts-arbitration/opt-out-of-chase-binding-arbitration/ [https://perma.cc/9AXK-LPNP].

^{14.} See Angela Morris, Why 3 BigLaw Firms Ended Use of Mandatory Arbitration Clauses, ABA J. (June 1, 2018, 12:15 AM), https://www.abajournal.com/magazine/article/biglaw_mandatory_arbitration_clauses [https://perma.cc/F236-NZXG].

^{15.} See, e.g., In re Cox Enters., Inc. Set-top Cable Television Box Antitrust Litig. (Cox I), 790 F.3d 1112 (10th Cir. 2015) (involving an attempt by a defendant in a consumer class action to compel arbitration after years of litigation).

approach is consistent with common law waiver doctrines and the Federal Arbitration Act.

I. WAIVER IN THE ARBITRATION CONTEXT

The Federal Arbitration Act (FAA)¹⁶ determines when a party can ask a court to enforce an arbitration agreement. Under the FAA, a party to a suit involving an arbitrable claim is ordinarily entitled to a stay of the litigation to allow arbitration to proceed.¹⁷ But section 3 of the FAA says that a party "in default in proceeding with such arbitration" is not entitled to a stay.¹⁸ One way to default is to litigate rather than invoke a binding arbitration agreement.¹⁹ Just how much a party can litigate before it defaults under section 3 is a question that has long divided both federal and state courts. The answer depends on principles of common law waiver and the policy underlying the FAA.

A. Principles of Arbitration and Waiver

The FAA does not define "default," so courts seek guidance in the common law doctrines of waiver and forfeiture. Most compare default to waiver. Broadly speaking, waiver refers to the "voluntary relinquishment or abandonment—express or implied—of a legal right or advantage." Waiver can be established by words or conduct without any particular formal requirements; however, it does require a "clear, unequivocal, and decisive act." It does not rely on any acts by the opposing party, and a waiving party must know that it possesses an underlying right in order to waive it. Finally, waiver is an equitable doctrine with the ultimate goal of "further[ing] the

- 16. 9 U.S.C. §§ 1-307.
- 17. Id. § 3.
- 18. Id.
- 19. E.g., Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 921 (D.C. Cir. 2011).
- 20. See, e.g., Newirth ex rel. Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 940 (9th Cir. 2019); Messina v. N. Cent. Distrib., Inc., 821 F.3d 1047, 1050 (8th Cir. 2016); Cox I, 790 F.3d at 1116; Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949 (1st Cir. 2014); Wheeling Hosp., Inc. v. Health Plan of the Upper Ohio Valley, Inc., 683 F.3d 577, 586 (4th Cir. 2012) (explaining that default "resembles waiver"); In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d 109, 117 (3d Cir. 2012); La. Stadium & Exposition Dist. v. Merrill Lynch, Pierce, Fenner & Smith Inc., 626 F.3d 156, 159 (2d Cir. 2010); Hurley v. Deutsche Bank Tr. Co. Ams., 610 F.3d 334, 338 (6th Cir. 2010); Nicholas v. KBR, Inc., 565 F.3d 904, 907–08 (5th Cir. 2009); Ivax Corp. v. B. Braun of Am., Inc., 286 F.3d 1309, 1315 n.17 (11th Cir. 2002) ("[T]he term 'default' carries the same meaning as 'waiver.'").
 - 21. Waiver, BLACK'S LAW DICTIONARY (11th ed. 2019).
- 22. RESTATEMENT (SECOND) OF CONTRACTS § 84 cmt. e (AM. L. INST. 1981); 28 AM. JUR. 2D Estoppel and Waiver § 183, LexisNexis (database updated 2020).
- 23. RESTATEMENT (SECOND) OF CONTRACTS § 93; AM. JUR. 2D Estoppel and Waiver, supra note 22, § 183.

interests of justice."²⁴ Under this approach, litigation conduct inconsistent with arbitration supports waiver.²⁵ Unfortunately, no clear test exists to determine if litigation conduct is inconsistent with arbitration rights.²⁶

At least three federal circuits invoke doctrines of forfeiture to analyze defaults under section 3 in addition to, or instead of, waiver. Forfeiture, generally defined as "failure to make a timely assertion of a right," does not require intent.²⁷ In Zuckerman Spaeder, LLP v. Auffenberg, for example, the D.C. Circuit embraced forfeiture as the proper mode of analysis for claims of default under section 3.28 Similarly, the Seventh Circuit has distinguished waiver from forfeiture in the criminal context.²⁹ In the arbitration context, on the other hand, it decided to use waiver as an umbrella term encompassing both concepts.³⁰ The Fourth Circuit has also referred to both waiver and forfeiture of the right to arbitrate, but it did not distinguish them. 31 Nevertheless, some decisions in the Fourth, Seventh, and D.C. Circuits have spoken in terms of waiver rather than forfeiture.³² The willingness of these courts to use forfeiture and waiver interchangeably suggests that the distinction has little practical effect. Consistent with the majority approach, this Note uses waiver as a general term to refer to defaults under section 3 caused by excessive litigation activity.

Regardless of terminology, there is broad agreement that the right to arbitrate can be waived in some fashion.³³ And courts have recognized both express and implied waiver.³⁴ Beyond these general principles, however, there is "no set rule as to what constitutes a waiver or abandonment of the arbitration agreement."³⁵

- 24. AM. JUR. 2D Estoppel and Waiver, supra note 22, § 183.
- 25. E.g., Newirth, 931 F.3d at 940-41.
- 26. E.g., id. at 941.
- 27. Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922 (D.C. Cir. 2011) (quoting United States v. Olano, 507 U.S. 725, 733 (1993)).
 - 28. Id.
 - 29. Smith v. GC Servs. Ltd. P'ship, 907 F.3d 495, 498-99 (7th Cir. 2018).
 - 30. Id.
- 31. See Maxum Founds., Inc. v. Salus Corp., 779 F.2d 974, 981–82 (4th Cir. 1985) (asking both whether a party "has forfeited its right to arbitrate" and whether the party's conduct "suffice[d] to constitute waiver").
- 32. E.g., MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 249 (4th Cir. 2001); St. Mary's Med. Ctr. of Evansville, Inc. v. Disco Aluminum Prods. Co., 969 F.2d 585, 589 (7th Cir. 1992); Nat'l Found. for Cancer Rsch. v. A.G. Edwards & Sons, Inc., 821 F.2d 772, 775 (D.C. Cir. 1987).
- 33. Joel E. Smith, Annotation, *Defendant's Participation in Action as Waiver of Right to Arbitration of Dispute Involved Therein*, 98 A.L.R.3D 767 § 2[a] (1980).
- 34. See, e.g., BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1170 (10th Cir. 2017) (explaining that most Tenth Circuit arbitration-waiver cases turn on whether "a party's conduct in litigation forecloses its right to arbitrate").
- 35. *Id.* (quoting Reid Burton Constr., Inc. v. Carpenters Dist. Council, 614 F.2d 698, 702 (10th Cir. 1980)); *see also Smith*, 907 F.3d at 499 (deciding whether waiver occurred based on all the circumstances).

B. Policy and Prejudice

Without a clear waiver test in the FAA's text, courts look to the law's purpose of promoting arbitration and the benefits that stem from it. Arbitration allows parties to resolve disputes quickly by limiting access to procedural devices like discovery and class certification.³⁶ Parties can also provide for arbitration by a subject-matter expert, which helps them resolve technical disputes outside the judiciary's expertise.³⁷ Moreover, parties can protect proprietary information like trade secrets by imposing confidentiality requirements in arbitration.³⁸

Despite these benefits, courts were once wary of enforcing arbitration agreements. ³⁹ In response, Congress passed the FAA to establish a "liberal federal policy favoring arbitration." ⁴⁰ The FAA has two specific goals: "enforcement of private agreements and encouragement of efficient and speedy dispute resolution." ⁴¹ Consistent with the first goal, arbitration is "a matter of contract," so state contract law typically determines whether a dispute is arbitrable. ⁴² However, the use of contract law doctrines like unconscionability to limit arbitration might undermine the FAA's efficiency goals. ⁴³ For this reason, the FAA preempts traditional contract law principles when those principles are "applied in a fashion that disfavors arbitration."

To accommodate the FAA's pro-arbitration stance, many courts have grafted prejudice requirements onto traditional waiver tests. 45 Prejudice refers to an "unfair tactical advantage" that one party would gain over another by engaging in litigation and then moving to compel arbitration. 46 For example, a party faces prejudice if its opponent moved for arbitration after the

^{36.} See AT&T Mobility LLC v. Concepcion, 563 U.S. 333, 344–45 (2011); Stolt-Nielsen S.A. v. AnimalFeeds Int'l Corp., 559 U.S. 662, 685 (2010); MicroStrategy, Inc., 268 F.3d at 251.

^{37.} See Stolt-Nielsen S.A., 559 U.S. at 685 (referring to "the ability to choose expert adjudicators to resolve specialized disputes" as one of arbitration's virtues).

^{38.} AT&T Mobility LLC, 563 U.S. at 345.

^{39.} See IAN R. MACNEIL, AMERICAN ARBITRATION LAW 20 (1992) (noting that courts often refused to stay litigation between parties subject to arbitration agreements before the FAA was enacted); WESLEY A. STURGES, A TREATISE ON COMMERCIAL ARBITRATIONS AND AWARDS § 15 (1930) (explaining that arbitration agreements were revocable at common law).

^{40.} AT&T Mobility LLC, 563 U.S. at 339 (quoting Moses H. Cone Mem'l Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 24 (1983)).

^{41.} *Id.* at 345 (quoting Dean Witter Reynolds Inc. v. Byrd, 470 U.S. 213, 221 (1985)).

^{42.} *Id.* at 339, 342 (quoting Rent-A-Center, West, Inc. v. Jackson, 561 U.S. 63, 67 (2010)); First Options of Chi., Inc. v. Kaplan, 514 U.S. 938, 944 (1995).

^{43.} AT&T Mobility LLC, 563 U.S. at 344-47.

^{44.} Id. at 341.

^{45.} E.g., Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 948 (1st Cir. 2014); In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d 109, 117 (3d Cir. 2012).

^{46.} See In re Tyco Int'l Ltd. Sec. Litig., 422 F.3d 41, 46-47 n.5 (1st Cir. 2005).

opponent obtained discovery unavailable in arbitration.⁴⁷ A party also faces prejudice if its opponent moved for arbitration after the opponent lost on a motion going to the merits of the dispute.⁴⁸ But it is often difficult to tell exactly what conduct is prejudicial in particular cases, especially because different circuits have adopted different kinds of prejudice requirements.⁴⁹ As a result, the question of waiver can become much more complicated when courts add prejudice as an element.

However, making it difficult to establish waiver could undermine the FAA's efficiency goals. Allowing a party to test the waters in litigation and then jump to arbitration for a do-over if the litigation goes poorly has the potential to disincentivize parties from invoking arbitration at the earliest possible opportunity.⁵⁰ That could lead to duplicative proceedings, excessive costs, and needless delays.⁵¹ These countervailing considerations also sow confusion and inconsistency in the approaches of the disparate circuits.

Part II explores the different standards for waiver adopted by various circuit courts in more detail. It also shows that waiver is not always harder to establish in circuits that impose a prejudice requirement, which calls into question the utility of classifying arbitration-waiver rules based on whether or not prejudice is required.

II. THE ROLE OF PREJUDICE IN WAIVER DETERMINATIONS

Arbitration, like other contractual rights, can be waived.⁵² Waiver, in turn, can be expressly asserted or inferred from a party's conduct.⁵³ And litigating a dispute subject to arbitration is conduct that can support a finding of waiver.⁵⁴ But the federal courts of appeals disagree about the proper standard for determining when a party that engaged in litigation has waived its right to arbitrate. In particular, they split as to whether a party seeking to avoid arbitration must affirmatively show that it suffered prejudice from the opposing party's delay.

^{47.} See Peterson v. Shearson/Am. Express, Inc., 849 F.2d 464, 468 (10th Cir. 1988) (pointing to the existence of depositions that could not have been obtained in arbitration to support waiver).

^{48.} See Hooper v. Advance Am., Cash Advance Ctrs. of Mo., Inc., 589 F.3d 917, 923–24 (8th Cir. 2009) (stating that a prejudice requirement is satisfied whenever a party litigates "substantial issues on the merits, and compelling arbitration would require a duplication of effort").

^{49.} See infra Section II.A.

^{50.} See Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 390–91 (7th Cir. 1995) (observing that "the intention behind [arbitration] clauses . . . [is] not to allow or encourage the parties to proceed . . . in multiple forums").

^{51.} Alexander H. Weathersby, Note, *Two Bites at the Apple: The Prejudicial Burden in Arbitration Waiver*, 53 GA. L. REV. 771, 775 (2019) (arguing that courts should find waiver whenever a party "wastefully litigat[es]" before seeking arbitration).

^{52.} See Smith, supra note 33.

^{53.} Id

^{54.} *Id*.

A. The Circuit Split

Among the federal courts, there are three separate approaches to determining whether a litigant has waived arbitration rights. First, the Seventh and D.C. Circuits apply a traditional waiver test under which a party waives the right to arbitrate if its litigation conduct is inconsistent with arbitration, regardless of prejudice. ⁵⁵ Second, the Tenth Circuit applies a multifactor test with prejudice as a nondispositive factor. ⁵⁶ And third, the remaining circuits apply prejudice-based tests that allow a party to invoke its arbitration rights unless its litigation conduct is inconsistent with arbitration and prejudicial. ⁵⁷

The Seventh and D.C. Circuits apply a traditional waiver test that presumes waiver once a party starts to litigate without demanding arbitration. ⁵⁸ In *Cabinetree of Wisconsin, Inc. v. Kraftmaid Cabinetry, Inc.*, Judge Posner explained that a party's decision to litigate is inconsistent with arbitration, implying that the party intends to waive its arbitration rights. ⁵⁹ This traditional approach derives from common law waiver, which depends on a party's conduct rather than on how that party's acts affect its opponent. ⁶⁰ Courts applying the traditional test appeal to the idea that "Congress's goal in enacting the Arbitration Act was to place arbitration agreements 'upon the same footing as other contracts.' ⁶¹ As such, "the court is not to place its thumb on the scales" to favor arbitration by reading a prejudice requirement into its discussion of waiver. ⁶² And as a practical matter, the Seventh and D.C. Circuits believe that their approach minimizes needless duplication. ⁶³

^{55.} Smith v. GC Servs. Ltd. P'ship, 907 F.3d 495, 499 (7th Cir. 2018); Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922–23 (D.C. Cir. 2011).

^{56.} BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1170 (10th Cir. 2017).

^{57.} Newirth *ex rel.* Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 940 (9th Cir. 2019); Aptim Corp. v. McCall, 888 F.3d 129, 140–41 (5th Cir. 2018); Gutierrez v. Wells Fargo Bank, NA, 889 F.3d 1230, 1236 (11th Cir. 2018); Messina v. N. Cent. Distrib., Inc., 821 F.3d 1047, 1050 (8th Cir. 2016); Shy v. Navistar Int'l Corp., 781 F.3d 820, 827–28 (6th Cir. 2015); Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949 (1st Cir. 2014); *In re* Pharmacy Benefit Managers Antitrust Litig., 700 F.3d 109, 117 (3d Cir. 2012); Coca-Cola Bottling Co. of N.Y. v. Soft Drink & Brewery Workers Union Local 812, Int'l Brotherhood of Teamsters, 242 F.3d 52, 57 (2d Cir. 2001); MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 249 (4th Cir. 2001).

^{58.} E.g., Smith, 907 F.3d at 499; Zuckerman Spaeder, LLP, 646 F.3d at 922-23.

^{59.} Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 390 (7th Cir. 1995).

^{60.} See id. (noting that reliance is not normally an element of waiver); see also Richard Frankel, The Arbitration Clause as Super Contract, 91 WASH. U. L. REV. 531, 562, 564 (2014) ("[A] foundational and long-standing principle of waiver is that waiver does not require prejudice to the opposing party.").

^{61.} St. Mary's Med. Ctr. of Evansville, Inc. v. Disco Aluminum Prods. Co., 969 F.2d 585, 591 (7th Cir. 1992) (quoting Dean Witter Reynolds Inc. v. Byrd, 470 U.S. 213, 219 (1985)).

^{62.} Cabinetree of Wis., Inc., 50 F.3d at 390.

^{63.} See Smith, 907 F.3d at 501-02; Zuckerman Spaeder, LLP, 646 F.3d at 923-24.

Meanwhile, the Tenth Circuit considers prejudice as part of a multifactor test (the *Peterson* test). ⁶⁴ The *Peterson* test does not derive from any statutory text but rather combines factors that federal courts frequently use to decide waiver cases. ⁶⁵ The test is flexible: courts can add or discount factors, and they need not adhere to a strict prejudice-based or traditional waiver approach. ⁶⁶

In contrast, the remaining circuits apply prejudice-based tests.⁶⁷ The use of prejudice as a prerequisite for arbitration waiver differs from waiver in other contexts as a result of the "liberal federal policy favoring arbitration agreements."⁶⁸ The Supreme Court has declared that "any doubts concerning the scope of arbitrable issues should be resolved in favor of arbitration," including doubts arising from "an allegation of waiver, delay, or a like defense to arbitrability."⁶⁹ Imposing a prejudice requirement as a prerequisite to a finding of waiver gives effect to the federal policy favoring arbitration of disputes.⁷⁰

Widespread agreement that prejudice is an element of waiver obscures significant differences between the circuits that use prejudice-based tests regarding exactly what constitutes prejudice. At one end of the spectrum, the prejudice requirement is minimal; nearly any litigation expense incurred by the party opposing arbitration is sufficient. For example, in *Joca-Roca Real Estate, LLC v. Brennan*, the First Circuit found that the expense of conducting discovery for eight months was prejudicial, even if similar discovery would have been available in arbitration, because the delay meant that the party opposing arbitration was unable to "tailor his discovery strategy" to account for the possibility of arbitration. ⁷² In practice, this weak prejudice requirement resembles a presumption of waiver if arbitration is not invoked at the earliest possible opportunity.

At the other end of the spectrum, a party must show prejudice by producing unequivocal evidence that its opponent obtained an unfair advantage through litigation that would have been unavailable in arbitration. For example, in *MicroStrategy, Inc. v. Lauricia*, the Fourth Circuit reasoned that no prejudice resulted where the party opposing arbitration had provided infor-

^{64.} BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1170 (10th Cir. 2017) (citing Peterson v. Shearson/Am. Express, Inc., 849 F.2d 464, 467–68 (10th Cir. 1988)).

^{65.} Reid Burton Constr., Inc. v. Carpenters Dist. Council, 614 F.2d 698, 702 (10th Cir. 1980) (developing the *Peterson* factors by combining aspects of the D.C. Circuit's traditional waiver test and the Second Circuit's prejudice-based test).

^{66.} BOSC, Inc., 853 F.3d at 1170 (rejecting a "mechanical[]" application of the factors).

^{67.} See supra note 57; see, e.g., Newirth ex rel. Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 940 (9th Cir. 2019); Coca-Cola Bottling Co. of N.Y. v. Soft Drink & Brewery Workers Union Local 812, Int'l Brotherhood of Teamsters, 242 F.3d 52, 57 (2d Cir. 2001).

^{68.} Moses H. Cone Mem'l Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 24 (1983).

^{69.} Id. at 24-25.

^{70.} E.g., MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 249 (4th Cir. 2001).

^{71.} Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949–51 (1st Cir. 2014).

^{72.} Id

mation during discovery in litigation that would have been available during discovery in arbitration as well.⁷³ The existence of different kinds of prejudice is unsurprising because neither the FAA's text nor the Supreme Court's jurisprudence provides specific guidance about how to apply the FAA's proarbitration policy in the arbitration-waiver context.⁷⁴

The circuit split is longstanding and intractable. Conflicting approaches have existed for at least fifty years.⁷⁵ And the Supreme Court has not yet been able to resolve the dispute despite its apparent interest in doing so.⁷⁶

Commentators have stepped into the void, proposing a variety of tests to resolve the circuits' current disagreements. They tend to divide into two camps, either endorsing or rejecting a prejudice-based test. For example, James Savage suggests that courts should draw from doctrines of estoppel rather than waiver because engaging in litigation does not necessarily show an intention to relinquish arbitration rights; estoppel requires prejudice. Paul Bennett IV takes the milder view that prejudice should be considered, but only in the context of a multifactor test. On the other side, Professor Richard Frankel suggests that imposing a prejudice requirement undermines the FAA's efficiency goals by enabling duplicative proceedings in court and in arbitration. Similarly, Professor Thomas J. Lilly, Jr. endorses a bright-line approach under which arbitration rights are waived if not asserted in an answer, regardless of whether prejudice exists. Notwithstanding disagree-

^{73. 268} F.3d at 249.

^{74.} See Weathersby, *supra* note 51, at 786–87 (describing the development of proarbitration presumptions in federal courts as "a disorderly mishmash of jurisprudence, a true legacy of common law").

^{75.} Compare Carcich v. Rederi A/B Nordie, 389 F.2d 692, 696 (2d Cir. 1968) (requiring prejudice), with Cornell & Co. v. Barber & Ross Co., 360 F.2d 512, 513 (D.C. Cir. 1966) (per curiam) (asking whether the party seeking arbitration acted inconsistently with its arbitration rights).

^{76.} See, e.g., Stok & Assocs., P.A. v. Citibank, N.A., 563 U.S. 1029 (2011) (mem.) (dismissing writ of certiorari at the parties' request); see also SUP. CT. R. 46.1.

^{77.} See, e.g., Thomas J. Lilly, Jr., Participation in Litigation as a Waiver of the Contractual Right to Arbitrate: Toward a Unified Theory, 92 NEB. L. REV. 86 (2013) (arguing that a defendant should lose its right to compel arbitration if it fails to invoke the right in its answer); Kristen Sanocki, Note, Waiving Goodbye to Arbitration: Factoring Prejudice When a Party Delays Assertion of Its Contractual Right to Arbitrate, 2013 J. DISP. RESOL. 445 (advocating for the use of North Carolina's four-factor test).

^{78.} James Savage, Note, The Majority Approach to Arbitration Waiver: A Workable Test or a License for Litigants to Play Games with the Courts?, 11 U.N.H. L. REV. 217, 229–31 (2013).

^{79.} Paul Bennett IV, Note, "Waiving" Goodbye to Arbitration: A Contractual Approach, 69 WASH. & LEE L. REV. 1609, 1617, 1643 (2012).

^{80.} Frankel, *supra* note 60, at 568–69.

^{81.} Lilly, supra note 77, at 89.

ment about the best solution, there is widespread consensus that prejudice is the key dividing line between existing waiver tests.⁸²

B. Is Prejudice Useful?

It is tempting to think of prejudice as an extra hurdle a party must surmount to establish waiver. Indeed, the absence of prejudice can be fatal to waiver claims regardless of whether a party's litigation conduct shows that it intended to waive its arbitration rights. ⁸³ But this view is overly simplistic. Courts that do not require a formal showing of prejudice weigh the same factors to decide if a party has waived its contractual right to arbitrate that other courts use to figure out whether prejudice—and thus waiver—exists. A closer analysis of three factors reveals that waiver is not necessarily more difficult to obtain in circuits that apply prejudice-based tests. These factors are (1) motion practice, (2) discovery, and (3) delay.

First, both courts that require prejudice and those that do not determine waiver partly by considering the extent to which parties have engaged in motion practice. Under the traditional waiver test, a party's participation in litigation is inconsistent with its right to arbitrate. This conclusion is especially strong once the party asks the court for a decision on the merits. Similarly, engaging in litigation can be prejudicial. Under an expansive conception of prejudice, the expenses inherent in motion practice, which would have been avoided in arbitration, prejudice the party opposing arbitration. An even more exacting prejudice standard is satisfied when a party learns an opponent's litigation strategy through motion practice or prevails on a merits issue in court before the opponent invokes the arbitration agreement.

^{82.} *E.g.*, *id.* (stating that the "most fundamental split . . . concerns whether some prejudice . . . is a necessary element"); Savage, *supra* note 78, at 218–19 (describing courts as having "formulated primarily two different tests," one with and the other without prejudice).

^{83.} See, e.g., Aptim Corp. v. McCall, 888 F.3d 129, 142 (5th Cir. 2018) (reasoning that the lack of prejudice "obviat[ed] the need" to decide whether the party seeking arbitration had substantially invoked the judicial process); see also Frankel, supra note 60, at 562–63 (asserting that the issue of prejudice "often is determinative").

^{84.} See, e.g., Cornell & Co. v. Barber & Ross Co., 360 F.2d 512, 513 (D.C. Cir. 1966).

^{85.} See, e.g., Smith v. GC Servs. Ltd. P'ship, 907 F.3d 495, 501–02 (7th Cir. 2018) (motion to dismiss on merits); St. Mary's Med. Ctr. of Evansville, Inc. v. Disco Aluminum Prods. Co., 969 F.2d 585, 589 (7th Cir. 1992) (motion for summary judgment).

^{86.} See, e.g., La. Stadium & Exposition Dist. v. Merrill Lynch, Pierce, Fenner & Smith Inc., 626 F.3d 156, 159 (2d Cir. 2010) (finding prejudice from the cost of litigating motions to transfer venue and consolidate the case). See generally Luther Munford, Litigation as a Tort: A Short Exercise with Consequences, 21 GREEN BAG 2D 35 (2017) (observing that much ordinary litigation conduct could be considered tortious in the absence of litigation privilege).

^{87.} See Martin v. Yasuda, 829 F.3d 1118, 1128 (9th Cir. 2016) (explaining that a party would suffer prejudice if forced to "relitigate a key legal issue" on the merits on which it had prevailed); *La. Stadium & Exposition Dist.*, 626 F.3d at 160 (reasoning that a party whose strategy was "plainly foreshadowed" by its conduct during litigation suffered prejudice).

In fact, traditional waiver tests can be more difficult to satisfy than prejudice-based formulations with respect to the extent of motion practice required to find waiver. For instance, the Seventh Circuit has not required prejudice but has also held that engaging in non-merits litigation cannot support a finding of waiver since it does not show that a party wants the court to resolve the dispute on the merits. Republic Prejudice-based circuits, engaging in non-merits litigation can be prejudicial once enough time and money have been expended. Thus, engaging in non-merits litigation may establish waiver under a prejudice-based test without satisfying a traditional test.

Second, participating in discovery may support a finding of waiver in both courts that apply a prejudice-based test and those that do not. A party's pursuit of discovery through judicial processes rather than arbitration suggests that the party does not want to pursue arbitration. ⁹⁰ Even acquiescence to court-ordered discovery suggests abandonment of arbitration, since a party could otherwise move to stay discovery and pursue arbitration. ⁹¹ Again, these considerations go hand in hand with prejudice. Discovery in court is expensive; needless expense creates prejudice. ⁹² Discovery also serves as the paradigmatic example of prejudice: it might yield information that would not be available through more restrictive discovery on offer in arbitration. ⁹³ And even when the same discovery is available in arbitration and litigation, quicker procedures in arbitration can prejudice a party forced to rely on slower, more expensive processes in litigation. ⁹⁴

As with motion practice, engaging in discovery may be prejudicial and still fail to justify waiver in courts that apply traditional waiver tests. In *Cabinetree of Wisconsin, Inc. v. Kraftmaid Cabinetry, Inc.*, the Seventh Circuit

^{88.} Smith, 907 F.3d at 501.

^{89.} See Messina v. N. Cent. Distrib., Inc., 821 F.3d 1047, 1051 (8th Cir. 2016) (recognizing that waiver may be appropriate when extensive litigation over jurisdictional issues had already taken place and would be repeated in arbitration); *La. Stadium & Exposition Dist.*, 626 F.3d at 159–60 (finding waiver because the party that opposed arbitration had already won "key procedural victories" about transfer and consolidation despite the absence of discovery).

^{90.} See Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 391 (7th Cir. 1995) (explaining that a party's pursuit of discovery established it "initially decided to litigate its dispute" and foreclosed arbitration).

^{91.} See Gray Holdco, Inc. v. Cassady, 654 F.3d 444, 459–60 (3d Cir. 2011) (concluding that filing discovery reports and requests constituted acceptance of pretrial orders that supported waiver).

^{92.} See, e.g., Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949 (1st Cir. 2014) (finding that taking sixteen depositions, answering interrogatories, and exchanging thousands of pages of documents "must have" resulted in "substantial costs" that caused prejudice).

^{93.} MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 251 (4th Cir. 2001).

^{94.} See, e.g., Martin v. Yasuda, 829 F.3d 1118, 1128 (9th Cir. 2016) (explaining that discovery in court can be prejudicial due to its complexity and cost even if the same discovery was available in arbitration); Nino v. Jewelry Exch., Inc., 609 F.3d 191, 213 (3d Cir. 2010) (reasoning that strict deadlines in arbitration would have reduced discovery costs even though the arbitration agreement provided for the same discovery as the Federal Rules of Civil Procedure).

found waiver but noted that engaging in discovery does not necessarily fore-close arbitration rights. ⁹⁵ Later, the Seventh Circuit held that "participation in discovery [that] was not as extensive as that of the defendant in *Cabinetree*" did not support a finding of waiver. ⁹⁶ However, even minimal discovery can support waiver under lax prejudice-based tests. In *In re Citigroup, Inc.*, the First Circuit emphasized that the defendant "failed to timely invoke its rights," allowing the litigation to "proceed[] into discovery." This discovery justified a finding of waiver even though the only discovery relevant to the claims at issue consisted of "five narrowly tailored . . . interrogatories" that the defendant asserted would have been available in arbitration. ⁹⁷ Other circuits using prejudice-based tests have also found waiver despite limited discovery. ⁹⁸ While the distinction between prejudice-based and traditional waiver rules in the context of discovery may not be entirely clear-cut, it is nevertheless sufficiently porous to call into question the usefulness of categorizing courts based on a prejudice / no prejudice distinction.

Finally, unnecessary delay supports a finding of waiver under both traditional and prejudice-based tests. A party's failure to assert its right to arbitrate at the earliest possible opportunity supports an inference of disinterest in arbitration, 99 an inference that strengthens over time as trial approaches. 100 Courts that require prejudice also take delay into account. Needless delays from the start of a lawsuit can, but do not necessarily, cause prejudice sufficient to support a finding of waiver. 101 And proximity to trial provides strong evidence of prejudice because the party opposing arbitration will have wasted time and money on trial preparations, 102 especially when the costs would be duplicated in arbitration. 103 As with motion practice and discovery, lengthy delays in jurisdictions with traditional tests do not always lead to waiver findings, but short delays in jurisdictions with prejudice-based tests

^{95. 50} F.3d at 391 (explaining that "unexpected developments" during discovery might allow a party to assert arbitration rights).

^{96.} Cooper v. Asset Acceptance, LLC, 532 F. App'x 639, 641-42 (7th Cir. 2013).

^{97. 376} F.3d 23, 28 (1st Cir. 2004) (counting discovery costs incurred by class members without arbitrable claims to support waiver).

^{98.} See, e.g., Nicholas v. KBR, Inc., 565 F.3d 904, 910 (5th Cir. 2009) (finding that participation in discovery which "might be characterized as minimal" supported waiver because it represented "the bulk of activity necessary to defend against [the] claims").

^{99.} E.g., Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922 (D.C. Cir. 2011); Cabinetree of Wis., Inc., 50 F.3d at 391.

^{100.} See BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1170 (10th Cir. 2017).

^{101.} Compare In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d 109, 121 (3d Cir. 2012) (linking delays caused by litigation activity to prejudice), with J & S Constr. Co. v. Travelers Indem. Co., 520 F.2d 809, 810 (1st Cir. 1975) (per curiam) (finding no waiver after a thirteen-month delay because there was "no showing of prejudice").

^{102.~} See, e.g., Navieros Inter-Americanos, S.A. v. M/V Vasilia Express, 120 F.3d 304, 316 (1st Cir. 1997).

^{103.} *E.g.*, Gray Holdco, Inc. v. Cassady, 654 F.3d 444, 459 (3d Cir. 2011) (explaining that duplication would undermine arbitration's ability to expedite proceedings).

can. 104 These results show that imposing a prejudice requirement does not necessarily make waiver more difficult to obtain in practice.

Formal similarities between the Third and Tenth Circuits' arbitration-waiver tests also suggest that prejudice does little independent work in the waiver analysis. In the Third Circuit, waiver depends solely on prejudice, which is defined by reference to several factors. Meanwhile, the Tenth Circuit's multifactor approach treats prejudice as a nondispositive factor. The two circuits' tests are strikingly similar. Each includes factors that capture (a) the timeliness of the motion to arbitrate; (b) the extent of discovery; (c) the extent of motion practice; and (d) whether the party seeking arbitration warned the opposing party. Moreover, the Tenth Circuit's use of prejudice largely overlaps with its treatment of delay.

Overall, courts look to the same facts to make waiver determinations regardless of how they characterize their prejudice requirements. As a result, some courts can apply prejudice-based tests and find waiver while others apply traditional waiver tests in similar circumstances yet conclude there was no waiver. These findings cast doubt on the utility of prejudice as a classification tool for arbitration-waiver tests.

C. Other Roles for Prejudice

Even if prejudice-based rules are not always more demanding than traditional waiver tests, there is at least a *conceptual* difference between the two: traditional tests focus only on intent expressed through a party's conduct, while prejudice-based tests focus on the consequences of that conduct for the other party. Some courts have adopted rules that appear to capture this distinction. However, these rules rarely result in different outcomes in practice.

First, the Fourth Circuit distinguishes discovery available in both arbitration and litigation from discovery available only in litigation because "[i]f the same information could have been obtained in [arbitration], then [the party opposing arbitration] would have suffered no prejudice." Under the Fourth Circuit's approach, a party could invoke its right to arbitrate after it requests discovery from a court, or even after it obtains discovery that it also

^{104.} Compare Sharif v. Wellness Int'l Network, Ltd., 376 F.3d 720, 726 (7th Cir. 2004) (declining to find waiver despite an eighteen-month delay since the suit was filed), with Hooper v. Advance Am., Cash Advance Ctrs. of Mo., Inc., 589 F.3d 917, 921–22 (8th Cir. 2009) (finding waiver after a four-and-a-half-month delay because the defendant filed a motion to dismiss that raised merits issues during that time).

^{105.} In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d at 117.

^{106.} Cox I, 790 F.3d 1112, 1116 (10th Cir. 2015).

^{107.} Compare In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d at 117, with Cox I, 790 F.3d at 1116.

^{108.} *See* BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1175 (10th Cir. 2017) (noting that "not much had happened" during a short delay); *Cox I*, 790 F.3d at 1117–18 (describing the extensive activity that took place during a long delay).

^{109.} MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 251 (4th Cir. 2001).

could have gotten in arbitration. ¹¹⁰ In contrast, a court that does not require a showing of prejudice could find waiver based merely on a party's pursuit of discovery. ¹¹¹

But the Fourth Circuit's approach is not widely followed, even in other circuits that require a showing of prejudice. For example, obtaining discovery going to the merits constitutes prejudice in the Fifth Circuit's prejudice-based test. ¹¹² Moreover, engaging in litigation that would be duplicated in arbitration establishes an intent to waive under a traditional test. ¹¹³ Conversely, a court applying the traditional test would likely give little weight to a party's pursuit of discovery that would be also usable in arbitration when it determines whether that party intended to waive its arbitration rights. ¹¹⁴

Next, the Ninth Circuit has articulated a "self-inflicted wound[]" theory, holding that a party opposing arbitration cannot support a finding of prejudice by pointing to costs it incurred because of its decision to litigate. Under this method, a court may allow a party to assert its arbitration rights even after the opposing party has paid substantial litigation expenses associated with preparing a complaint, serving notice, and arguing non-merits issues. In theory, prejudice—and thus waiver—is harder to establish under the Ninth Circuit's approach than an ordinary prejudice-based test. In practice, however, the Ninth Circuit's approach still overlaps with other arbitration-waiver tests. It is similar to those prejudice-based tests that do not consider non-merits litigation prejudicial. It is also similar to traditional waiver tests. Actions by the party opposing arbitration are not relevant to decide if the party seeking arbitration relinquished its arbitration rights under traditional waiver tests, so costs associated with service and litigating non-merits issues incurred by the party opposing arbitration do not support a finding of

^{110.} See id.

^{111.} See Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 391 (7th Cir. 1995) (finding waiver despite no possibility of prejudice from discovery).

^{112.} E.g., Miller Brewing Co. v. Fort Worth Distrib. Co., 781 F.2d 494, 498 (5th Cir. 1986).

^{113.} See Kelly v. Golden, 352 F.3d 344, 349–50 (8th Cir. 2003) (finding that a party had acted inconsistently with its right to arbitrate by "litigating the merits" when arbitration would "extensively duplicate" the litigation that had already occurred).

^{114.} See Cabinetree of Wis., Inc., 50 F.3d at 391 (emphasizing factors other than nonprejudicial discovery to justify finding waiver).

^{115.} Newirth $ex\ rel.$ Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 943 (9th Cir. 2019).

^{116.} *Id*.

^{117.} See, e.g., La. Stadium & Exposition Dist. v. Merrill Lynch, Pierce, Fenner & Smith Inc., 626 F.3d 156, 159 (2d Cir. 2010) ("Incurring legal expenses inherent in litigation, without more, is insufficient evidence of prejudice to justify a finding of waiver." (quoting PPG Indus., Inc. v. Webster Auto Parts, Inc., 128 F.3d 103, 107 (2d Cir. 1997))). Some other tests do count non-merits litigation toward prejudice. See, e.g., Messina v. N. Cent. Distrib., Inc., 821 F.3d 1047, 1051 (8th Cir. 2016) (explaining that prejudice results if arbitration duplicates litigation); Hurley v. Deutsche Bank Tr. Co. Ams., 610 F.3d 334, 338–40 (6th Cir. 2010) (pointing to the cost of discovery and change of venue to support a finding of prejudice).

waiver. 118 As a result, the Ninth Circuit's approach is just as similar to traditional waiver tests as other prejudice-based tests.

Finally, the Seventh and D.C. Circuits' traditional waiver tests state that a party presumptively waives arbitration rights it fails to invoke at the earliest opportunity. 119 Traditional tests with strong waiver presumptions could lead to different outcomes than prejudice-based tests, which lack waiver presumptions, even if minimal prejudice is required. But today, the Seventh and D.C. Circuits' waiver presumptions appear to be largely toothless. The Seventh Circuit has treated the presumption as mere dicta and even explicitly rejected it in recent cases. 120 Similarly, the body of case law in the D.C. Circuit suggests that the presumption has hardly any effect on the actual outcomes of waiver questions. While the D.C. Circuit still discusses presumptive waiver, its decisions rest on factors in common with those of the other circuits, including the extent of discovery and litigation; which party bears the burden of proof does not control the analysis. 121 With the waiver presumption waning in the Seventh Circuit and possessing little importance in the D.C. Circuit, litigants must rely on the same arguments about motion practice, discovery, and delay as those in courts that apply prejudice-based tests.

These distinctions show that differences within prejudice-based and traditional waiver rules can be as substantial as differences between them. Consequently, prejudice is not an especially useful classification tool in attempting to solve the deficiencies and confusion in current approaches to arbitration waiver. Part III proposes an alternative standard that minimizes confusion and promotes consistent results.

III. THE NO-WAIVER ALTERNATIVE

Existing approaches to arbitration waiver foster uncertainty and foment time-consuming disputes about the extent of litigation required to establish waiver, whether or not courts impose a formal prejudice requirement. A better approach discards these context-dependent inquiries to promote certainty while remaining faithful to common law waiver doctrines, achieve consistency with the FAA's text and purpose, and foster fair resolution of disputes.

^{118.} *E.g.*, Smith v. GC Servs. Ltd. P'ship, 907 F.3d 495, 501 (7th Cir. 2018); BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1174–75 (10th Cir. 2017).

^{119.} Smith, 907 F.3d at 499; Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922 (D.C. Cir. 2011).

^{120.} See Smith, 907 F.3d at 499 (using a framework that asked (1) whether the party seeking arbitration acted inconsistently with the right to arbitrate; and (2) whether the opposing party suffered prejudice as a result); Kawasaki Heavy Indus., Ltd. v. Bombardier Recreational Prods., Inc., 660 F.3d 988, 995 (7th Cir. 2011) (declining to apply the presumption to a party that acted responsively).

^{121.} See Zuckerman Spaeder, LLP, 646 F.3d at 923–24 (examining widely used factors like costs to the party opposing arbitration and delay).

A. Alternative Standard

Courts struggle to establish consistent tests for waiver because they erroneously treat litigation activity as evidence of an intent to relinquish arbitration rights. Nevertheless, some courts have recognized specific circumstances in which litigation does *not* establish the intent to waive arbitration rights under either traditional or prejudice-based tests. For example, in these courts, neither engaging in discovery¹²² nor litigating jurisdictional issues¹²³ necessarily establishes intent to waive arbitration rights. Even filing a lawsuit—at first glance, a clear sign that a party wants a court to decide a dispute—can be merely "a step towards choosing litigation" that does not support waiver if the plaintiff does not pursue the suit.¹²⁴

The real concern underlying both traditional and prejudice-based waiver tests is fairness rather than intent. ¹²⁵ One fear is that a party might abuse the system by litigating and then abruptly changing course to pursue arbitration if the litigation goes poorly. ¹²⁶ Judge Posner characterized that kind of late move to arbitration as an attempt to play "heads I win, tails you lose" with the other party. ¹²⁷ Others have viewed attempts to compel arbitration as examples of "[w]illfulness and [b]ad [f]aith" designed to "manipulate[] the situation" ¹²⁸ or mislead the court. ¹²⁹

Concerns about fairness also push courts to consider how the nonmoving party will be affected by a motion to compel arbitration. That explains why some courts may decline to find waiver, even if a party has acted inconsistently with its arbitration rights, where there was no prejudice to the party opposing arbitration. It also explains why courts create standards like "actual prejudice" and "unfair prejudice" to describe how much delay and litigation expense is too much, rather than follow an inflexible rule that requires a party to immediately assert its arbitration rights. Unfortunately, waiver's focus on determining the intent of the parties makes the doctrine ill-suited to address general fairness concerns.

- 122. See discussion supra Section II.B.
- 123. See supra note 117 (listing examples and counterexamples).
- 124. BOSC, Inc. v. Bd. of Cnty. Comm'rs, 853 F.3d 1165, 1173-74 (10th Cir. 2017).
- 125. See Savage, supra note 78, at 231–32.
- 126. See Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949 (1st Cir. 2014).
- 127. Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 391 (7th Cir. 1995).
 - 128. Hoxworth v. Blinder, Robinson & Co., 980 F.2d 912, 921 (3d Cir. 1992).
 - 129. Cox I, 790 F.3d 1112, 1118 (10th Cir. 2015).
 - 130. Stifel, Nicolaus & Co. v. Freeman, 924 F.2d 157, 158-59 (8th Cir. 1991).
 - 131. MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 250 (4th Cir. 2001).
 - 132. Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 948 (1st Cir. 2014).
- 133. *Cf.* Lilly, *supra* note 77, at 89–90 (proposing that a party must assert its right to arbitration in its answer or waive it).

A better approach recognizes that litigation activity is not the sort of unequivocal conduct that supports a finding of implied waiver. Courts should grant stays under section 3 only if a party has expressly waived its right to arbitration or engaged in unequivocal conduct beyond mere participation in litigation that establishes its intent to waive. Examples of express or unequivocal conduct that should be required to find waiver include a party saying it is "better off" in litigation, 134 refusing to arbitrate, 135 or denying that an arbitration agreement exists. 136 This approach furthers the FAA's text and purpose, adheres to traditional waiver doctrines, and promotes fair dispute resolution. Moreover, it discourages wasteful litigation by reducing the unpredictability inherent in contemporary interest-balancing approaches. For simplicity, the rule proposed in this paragraph will be referred to as the "bright-line rule."

B. Consistency with the FAA

The FAA's text and purpose support the bright-line rule. Section 3 instructs courts to grant stays if "the applicant for the stay is not in default in proceeding with . . . arbitration." The definition of "default" around the time Congress enacted the FAA was the "omission or failure to fulfill a duty, observe a promise, discharge an obligation, or perform an agreement." Default did not require harm to the other party. Moreover, courts that applied the FAA shortly after its adoption read "in default" to mean refusal to proceed with arbitration. The same understanding persists today. For example, a party is "in default" under section 3 when it fails to pay required arbitration fees. Thus, there is no textual basis to find a party "in default" just because its opponent faces prejudice.

Adopting a narrow interpretation of "default" also supports the FAA's policy goals. At common law, judges were hostile to arbitration, and parties could easily repudiate their arbitration agreements. ¹⁴¹ In response, Congress passed the FAA to enshrine arbitration as a preferred method of dispute res-

- 134. Martin v. Yasuda, 829 F.3d 1118, 1122 (9th Cir. 2016).
- 135. See Brown v. Dillard's, Inc., 430 F.3d 1004, 1010 (9th Cir. 2005).
- 136. See O.J. Distrib., Inc. v. Hornell Brewing Co., 340 F.3d 345, 357 (6th Cir. 2003).
- 137. 9 U.S.C. § 3.
- 138. Default, BLACK'S LAW DICTIONARY (3d ed. 1933).
- 139. See, e.g., Kulukundis Shipping Co., S/A v. Amtorg Trading Corp., 126 F.2d 978, 989 (2d Cir. 1942) ("We take that proviso to refer to a party who, when requested, has refused to go to arbitration or who has refused to proceed with the hearing before the arbitrators once it has commenced."); see also Shanferoke Coal & Supply Corp. v. Westchester Serv. Corp., 70 F.2d 297, 299 (2d Cir. 1934) (finding that a defendant was not "in default" under section 3 because the defendant was willing to arbitrate), affd 293 U.S. 449 (1935). But see Kulukundis Shipping Co., 126 F.2d at 989 n.39 (collecting early cases that allowed conduct-based waivers).
 - 140. Pre-Paid Legal Servs., Inc. v. Cahill, 786 F.3d 1287, 1294–95 (10th Cir. 2015).
 - 141. See MACNEIL, supra note 39, at 20; STURGES, supra note 39, § 15.

olution. 142 Under modern Supreme Court jurisprudence, arbitration agreements must be enforced "according to their terms," 143 and any doubts about the enforceability of arbitration agreements are resolved in favor of arbitration. 144 In particular, the Court has explained that arbitration should typically prevail over "an allegation of waiver" and similar defenses. 145 Moreover, efforts to carve out exceptions to the enforceability of arbitration agreements are disfavored. 146 Applying the FAA's pro-arbitration policy to arbitration waiver indicates that judges should not hold a party "in default" even if its opponent might be prejudiced.

Existing prejudice requirements attempt to follow the Supreme Court's command that "an allegation of waiver" should be resolved in favor of arbitration. 147 That language inspired courts to say that a party could only be "in default" if its opponent faced prejudice. 148 At first glance, imposing a prejudice requirement furthers the FAA's pro-arbitration policy, but courts affixed prejudice requirements to overly broad conceptions of "default" based on erroneous interpretations of common law waiver. Unfortunately, the combination fails to fully respect either the full scope of the FAA's pro-arbitration policy or the principles underlying waiver at common law.

C. Consistency with Waiver Doctrine

A rule that does not count litigation conduct toward a finding of waiver furthers the goals of common law waiver doctrine. At common law, there is a presumption against waiver, which is especially strong when the right in question is favored. As a result, implied waiver must be "clearly demonstrated," making it "nearly impossible for courts to imply waiver . . . based on conduct alone." Is

In the arbitration context, engaging in litigation is *not* the unequivocal conduct that traditional waiver rules require; there are many reasons that a

^{142.} Epic Sys. Corp. v. Lewis, 138 S. Ct. 1612, 1621 (2018); Moses H. Cone Mem'l Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 24–25 (1983).

^{143.} Henry Schein, Inc. v. Archer & White Sales, Inc., 139 S. Ct. 524, 529 (2019).

^{144.} Moses H. Cone Mem'l Hosp., 460 U.S. at 24–25; see also Pamela K. Bookman, The Arbitration-Litigation Paradox, 72 VAND. L. REV. 1119, 1120–21 (2019).

^{145.} Moses H. Cone Mem'l Hosp., 460 U.S. at 25.

^{146.} *See, e.g., Henry Schein, Inc.*, 139 S. Ct. at 531 (enforcing an agreement that required arbitrators to determine a dispute's arbitrability even if the argument for arbitrability was "wholly groundless"); *Epic Sys. Corp.*, 138 S. Ct. at 1632 (finding that the National Labor Relations Act did not limit a person's right to waive collective action in arbitration).

^{147.} Moses H. Cone Mem'l Hosp., 460 U.S. at 25.

^{148.} See MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 249 (4th Cir. 2001) (explaining the Fourth Circuit's prejudice standard in terms of the FAA and Moses H. Cone Memorial Hospital); see also In re Pharmacy Benefit Managers Antitrust Litig., 700 F.3d 109, 117 (3d Cir. 2012).

^{149.} AM. JUR. 2D *Estoppel and Waiver*, supra note 22, § 210 (collecting cases).

^{150.} *Id.* §§ 192, 195 (collecting cases).

^{151.} Savage, supra note 78, at 229 (collecting cases).

party might engage in litigation without intending to give up its right to arbitrate. First, a defendant with a strong jurisdictional or procedural defense might gain little by moving to compel arbitration rather than obtaining a quick dismissal in court. For example, a party sued in federal court over a contract dispute could easily obtain dismissal for want of subject-matter jurisdiction while preserving the right to arbitrate on the merits. 152 Indeed, judges are well equipped to resolve the narrow legal questions presented by jurisdictional disputes, unlike arbitrators who are experts in the subject matter of the dispute. In fact, many courts already recognize that filing procedural motions does not establish intent to waive arbitration rights. 153 That logic also extends to dispositive motions on the merits. A party's decision to seek the court's resolution of a particular motion does not show that the party wants to stay in court if the motion fails. The early stages of litigation also provide opportunities for settlement talks. A party might reasonably engage in settlement negotiations after the lawsuit was filed but not intend to lose its arbitration rights should the settlement talks fail. 154

Second, the parties may intend to narrow the scope of an arbitration agreement without jettisoning it entirely. For example, arbitration agreements may restrict the scope of discovery available to the parties. ¹⁵⁵ But it is possible to use discovery obtained from litigation in subsequent arbitration. ¹⁵⁶ That matters under current approaches to waiver because discovery obtained in litigation that would also have been obtainable in arbitration is less likely to support waiver. ¹⁵⁷ However, both parties may want access to additional discovery beyond that provided under their arbitration agreement. ¹⁵⁸ Under the bright-line approach, the parties could pursue discovery in court and then apply it in arbitration. This method is flexible and preserves many of arbitration's benefits, such as the ability to appoint a subject-matter expert as the arbitrator to resolve complex technical disputes on the merits. ¹⁵⁹ Moreover, it allows parties to decide whether to pursue arbitration

^{152.} See Kawasaki Heavy Indus., Ltd. v. Bombardier Recreational Prods., Inc., 660 F.3d 988, 992–93 (7th Cir. 2011) (describing how a defense based on lack of subject-matter jurisdiction functioned in the context of a protracted dispute between the parties).

^{153.} *Id.* at 995–96; Sharif v. Wellness Int'l Network, Ltd., 376 F.3d 720, 726–27 (7th Cir. 2004) (collecting cases); *see also Cox I*, 835 F.3d 1195, 1206 (10th Cir. 2016) (noting that a decision to litigate one claim does not show intent to waive arbitration rights as to other claims).

^{154.} See Dickinson v. Heinold Sec., Inc., 661 F.2d 638, 641 (7th Cir. 1981) (finding that a delay caused by settlement talks was not inconsistent with arbitration rights).

^{155.} See MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 251 (4th Cir. 2001).

^{156.} E.g., Stifel, Nicolaus & Co. v. Freeman, 924 F.2d 157, 159 (8th Cir. 1991).

^{157.} E.g., Tenneco Resins, Inc. v. Davy Int'l, AG, 770 F.2d 416, 421 (5th Cir. 1985).

^{158.} This explanation is consistent with the behavior of parties that sought arbitration after discovery ended rather than following an adverse ruling by the trial court. *E.g.*, Nino v. Jewelry Exch., Inc., 609 F.3d 191, 199 (3d Cir. 2010); Nicholas v. KBR, Inc., 565 F.3d 904, 906–07 (5th Cir. 2009).

^{159.} See Stolt-Nielsen S.A. v. AnimalFeeds Int'l Corp., 559 U.S. 662, 685 (2010).

with the benefit of the additional information obtained through the discovery process. 160

Third, parties may engage in litigation despite intending to arbitrate because there are questions about whether a dispute is arbitrable, and erroneously pursuing arbitration risks expiration of the statute of limitations. ¹⁶¹ In other cases, a dispute might not be arbitrable when a suit is filed, but becomes arbitrable after a later change of law. ¹⁶² For example, the Supreme Court determined that claims could be arbitrable even if "intertwined factually and legally" with nonarbitrable claims in 1985, reversing decisions in the Fifth, Ninth, and Eleventh Circuits. ¹⁶³ As a result, parties in these circuits that had litigated arbitrable claims intertwined with nonarbitrable claims before 1985 based on circuit precedent may not have intended to waive their arbitration rights. In fact, some pursued arbitration after the Supreme Court rejected the intertwining doctrine. ¹⁶⁴ Finally, litigation allows for the use of procedural devices like class actions that may be unavailable in arbitration. A party might attempt to proceed as a class in court but seek individual arbitration if its class action is dismissed. ¹⁶⁵

These examples show that courts should be reluctant to find that a party's litigation conduct demonstrates an intent to waive its arbitration right. Instead, a party should be able to choose when to exercise its right to arbitrate without risking the loss of an arbitrator's skill and expertise and the cost of a lengthy trial.

D. Fair Dispute Resolution

The bright-line rule also helps to ensure that arbitration agreements are enforced fairly. Both federal and state judges have raised concerns that enforcing arbitration agreements between parties of disparate bargaining strength can be unjust. For example, the California Supreme Court has held that class action waivers in "consumer contract[s] of adhesion" are unconscionable when a "party with the superior bargaining power" defrauded large

^{160.} See Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., 50 F.3d 388, 391 (7th Cir. 1995) (explaining that "unexpected developments during discovery" might justify invocation of arbitration rights after extensive litigation).

^{161.} *Id.* at 390–91; *see also* Savage, *supra* note 78, at 230–31 (analyzing *Cabinetree*). *See generally* Thyssen, Inc. v. Calypso Shipping Corp., S.A., 310 F.3d 102, 106 (2d Cir. 2002) (discussing the effect of a limitations period in an arbitration agreement).

^{162.} See Miller v. Drexel Burnham Lambert, Inc., 791 F.2d 850, 854 (11th Cir. 1986) (per curiam) ("This circuit does not require a litigant to engage in futile gestures merely to avoid a claim of waiver."), abrogated on other grounds by Gulfstream Aerospace Corp. v. Mayacamas Corp., 485 U.S. 271 (1988).

^{163.} Dean Witter Reynolds Inc. v. Byrd, 470 U.S. 213, 216-17 (1985).

^{164.} E.g., Fisher v. A.G. Becker Paribas Incorporation, 791 F.2d 691, 692–93 (9th Cir. 1986).

^{165.} See Iowa Grain Co. v. Brown, 171 F.3d 504, 510 (7th Cir. 1999) (finding that a party seeking individual arbitration had not waived its arbitration rights by its prior unsuccessful pursuit of a class action lawsuit).

numbers of customers of individually small amounts of money. ¹⁶⁶ And Justice Ginsburg's dissent in *Epic Systems Corp. v. Lewis* criticized the majority's decision to enforce collective-action waivers in adhesive employment contracts without addressing the power imbalance between employers and employees. ¹⁶⁷ Furthermore, binding arbitration makes noncompetition agreements easier to enforce. ¹⁶⁸ Moreover, worries about the extensive use of adhesive arbitration agreements have grown substantially as of late, even beginning to reach the general public. ¹⁶⁹

Despite these criticisms, the Supreme Court has dismissed arguments that equitable concerns justify the nonenforcement of arbitration agreements. Instead, it requires arbitration agreements to be enforced as written. ¹⁷⁰ The Court has also specifically rejected the application of tools "based on public policy considerations" rather than the intent of the parties to ameliorate harsh consequences of arbitration agreements. ¹⁷¹ To do otherwise, the Court explained, would undermine both the parties' agreement and arbitration's promise of quick and efficient dispute resolution by a subject-matter expert. ¹⁷²

But the Supreme Court's reluctance to use equitable concerns when interpreting the FAA does not necessarily mean that arbitration is unfair. Rather, whether arbitration is fair depends on how it is implemented. Professor Jean R. Sternlight identifies two features of arbitration in the United States that undermine its potential as a just dispute-resolution system: lack of subjective consent and insufficient transparency. The bright-line rule ameliorates both of these equitable concerns in the arbitration-waiver context.

First, the bright-line rule promotes subjective consent because it incentivizes the parties to discuss the potential for arbitration at the start of litiga-

^{166.} Discover Bank v. Superior Ct., 113 P.3d 1100, 1110 (Cal. 2005), abrogated on other grounds by AT&T Mobility LLC v. Concepcion, 563 U.S. 333 (2011). In AT&T Mobility LLC, the Supreme Court held that the FAA preempted Discover Bank's rule forbidding class action waivers. 563 U.S. at 348.

^{167. 138} S. Ct. 1612, 1637 (2018) (Ginsburg, J., dissenting).

^{168.} Brian Farkas, Contracting Jurisdiction: Arbitration of Noncompetition Disputes in Employment Agreements, 15 N.Y.U. J.L. & BUS. 525, 553-64 (2019).

^{169.} See Blanco, supra note 13; Wakabayashi, supra note 12; see also Jessica Silver-Greenberg & Michael Corkery, In Arbitration, a 'Privatization of the Justice System,' N.Y. TIMES: DEALBOOK (Nov. 1, 2015), https://www.nytimes.com/2015/11/02/business/dealbook/in-arbitration-a-privatization-of-the-justice-system.html [https://perma.cc/UXD3-2XXR].

^{170.} Henry Schein, Inc. v. Archer & White Sales, Inc., 139 S. Ct. 524, 529 (2019).

^{171.} Lamps Plus, Inc. v. Varela, 139 S. Ct. 1407, 1417–19 (2019) (declining to apply *contra proferentem* to allow class-wide arbitration).

^{172.} Id. at 1416.

^{173.} Jean R. Sternlight, *Creeping Mandatory Arbitration: Is It Just?*, 57 STAN. L. REV. 1631 (2005).

^{174.} *Id.* at 1635, 1653–54 (distinguishing consent based on "formal exchange of documents" from "actual subjective consent" based on personal understanding).

tion. Under current arbitration-waiver rules, powerful parties can engage in protracted litigation to drain their opponents' resources before invoking their arbitration rights. For example, the court in *MicroStrategy, Inc. v. Lauricia* compelled arbitration of an employee's age and sex discrimination claims even after the employer undertook costly litigation, apparently "for the sole purpose of wearing [the employee] out, both emotionally and financially." The ability of a party with superior bargaining power to drain an opponent's resources under the guise of litigation undermines the fundamental principle that "[a]rbitration is strictly a matter of consent." 176

In contrast, the bright-line rule puts both parties on notice that arbitration is always possible. A party that wants to avoid arbitration will then have a strong incentive to discuss the possibility of waiver early in the lawsuit. 177 The other party may agree to expressly waive arbitration, which would promote the intent of both parties¹⁷⁸ and keep the court informed.¹⁷⁹ Alternatively, the other party might insist on immediate arbitration, which would ensure that no party is misled into wasting money on litigation. Finally, the opposing party may refuse to come to any agreement, in which case the party seeking to avoid arbitration would be fully aware of the danger of a late motion to stay. As a result, the party opposing arbitration could accurately weigh the costs and benefits of remaining in litigation and decide whether to preemptively move to compel arbitration to reduce unnecessary litigation costs. Regardless of the outcome, the party opposing arbitration can make an informed, affirmative choice about how best to protect its interests. And making informed choices promotes the kind of subjective consent that adhesive contracts might otherwise lack. 180 Moreover, trial courts are well positioned to facilitate discussions between the parties about their arbitration rights before substantial discovery or motion practice takes place because they supervise case management. 181

^{175.} MicroStrategy, Inc. v. Lauricia, 268 F.3d 244, 254 (4th Cir. 2001); see also Faulkenberg v. CB Tax Franchise Sys., LP, 637 F.3d 801, 807–08 (7th Cir. 2011) (holding that a franchisor had not waived its right to arbitrate a dispute with a franchisee); Hill v. Ricoh Ams. Corp., 603 F.3d 766, 775–76 (10th Cir. 2010) (finding that an employer did not waive its right to arbitrate a retaliatory discharge dispute).

^{176.} Lamps Plus, Inc., 139 S. Ct. at 1415 (alteration in original) (quoting Granite Rock Co. v. Int'l Brotherhood of Teamsters, 561 U.S. 287, 299 (2010)).

^{177.} *See generally Cox I*, 790 F.3d 1112, 1116–17 (10th Cir. 2015) (explaining that raising the possibility of arbitration early helps courts manage litigation).

^{178.} See, e.g., Martin v. Yasuda, 829 F.3d 1118, 1124–26 (9th Cir. 2016) (finding a party that had told the court it was "better off" in litigation waived its right to arbitrate despite that party's attempt to hedge during its discussion with the court).

^{179.} See supra note 129 and accompanying text (describing the concern that parties attempt to mislead courts under the current system).

^{180.} See Sternlight, supra note 173, at 1653–54.

^{181.} See, e.g., Nino v. Jewelry Exch., Inc., 609 F.3d 191, 213 (3d Cir. 2010) (noting that a party's submission of a proposed case management order that did not mention the possibility of arbitration weighed in favor of waiver).

The bright-line rule also promotes subjective consent by discouraging unfair gamesmanship. Under the current system, parties—including plaintiffs—file late motions to stay opportunistically. And existing waiver rules make it difficult to predict when motions to stay will be granted after litigation has begun. This uncertainty makes it difficult for parties to plan and exposes them to prejudice if they guess wrong, and undermining the informed decisionmaking that subjective consent requires. The need for a uniform rule is especially acute because certain states have adopted a different test for waiver than the federal circuits in which they lie. In these jurisdictions, the losing party of a state court waiver battle might file a federal lawsuit designed to reach the opposite result. Forum shopping undermines the finality of the state court's decision and causes needless expense and delay.

However, it is fair to order a stay when the party opposing arbitration was aware that arbitration was a possibility because that party can protect itself in litigation. ¹⁸⁸ A litigant can avoid prejudice by seeking an express waiver or immediately invoking the arbitration agreement. Of course, the party could still decide to take its chances in litigation, thereby making an informed choice to litigate and bear the costs of late motions to stay. Indeed, the Ninth Circuit has explained that costs resulting directly from a party's decision to litigate rather than arbitrate do not support prejudice. ¹⁸⁹ The Ninth Circuit's approach is qualified because it still counts costs incurred due to the other party's litigation conduct toward prejudice, ¹⁹⁰ but its logic extends to support the bright-line rule: a party should not be insulated from litigation costs that result from its choice to forego arbitration. Overall, the

^{182.} *E.g.*, Newirth *ex rel*. Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 942 (9th Cir. 2019); Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 949 (1st Cir. 2014); La. Stadium & Exposition Dist. v. Merrill Lynch, Pierce, Fenner & Smith Inc., 626 F.3d 156, 160 (2d Cir. 2010); Kelly v. Golden, 352 F.3d 344, 349–50 (8th Cir. 2003).

^{183.} See Joca-Roca Real Est., LLC, 772 F.3d at 949 (reasoning that "[s]ome degree of prejudice ordinarily may be inferred from" delay and litigation activity because "the opposing party usually will incur cost" in time and money).

^{184.} See Sternlight, supra note 173, at 1653-54.

^{185.} Compare Raymond James Fin. Servs., Inc. v. Saldukas, 896 So. 2d 707, 711 (Fla. 2005) (not requiring prejudice), with Gutierrez v. Wells Fargo Bank, NA, 889 F.3d 1230, 1236 (11th Cir. 2018) (requiring prejudice).

^{186.} See Aptim Corp. v. McCall, 888 F.3d 129, 135, 140–41 (5th Cir. 2018) (finding that a party did not waive its arbitration rights notwithstanding a contrary state court decision).

^{187.} See, e.g., Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922 (D.C. Cir. 2011) (criticizing the "waste of resources" caused by litigation over unclear arbitration-waiver rules).

^{188.} Price v. Drexel Burnham Lambert, Inc., 791 F.2d 1156, 1161 (5th Cir. 1986); see also Maxum Founds., Inc. v. Salus Corp., 779 F.2d 974, 981–82 (4th Cir. 1985); Tenneco Resins, Inc. v. Davy Int'l, AG, 770 F.2d 416, 421 (5th Cir. 1985).

^{189.} Newirth *ex rel.* Newirth v. Aegis Senior Cmtys., LLC, 931 F.3d 935, 943 (9th Cir. 2019) (explaining that "[a] party is not prejudiced by self-inflicted wounds" caused by its decision to sue in court).

^{190.} *Id.* at 943–44 (explaining that costs incurred because the other party acted inconsistently with its arbitration rights help to establish prejudice).

bright-line rule facilitates subjective consent that protects vulnerable parties and minimizes gamesmanship more effectively than an ad hoc prejudice inquiry. ¹⁹¹

Second, the bright-line rule promotes the kind of transparency and rule-of-law values that Professor Sternlight argues fair arbitration systems must protect because it offers a rubric for clear guidance and consistent decisions for courts. 192 Current arbitration-waiver rules are unclear and inconsistent. They fail not only because courts in different jurisdictions apply different standards but also because the amorphous nature of existing tests makes it difficult to predict the outcome of particular cases. For example, a thirteenmonth delay encompassing discovery did not justify waiver in one case, while an eight-month delay did in another case—all in the First Circuit. 193 A system that produces such inconsistent results undermines transparency because the public cannot predict how courts will treat future cases. In contrast, the bright-line rule is easy to apply and will produce consistent, predictable results. This consistency promotes transparent decisionmaking and rule-of-law values by treating similarly situated litigants alike. 194

The bright-line rule does not, of course, address broader questions involving consent in contracts of adhesion or transparency within the arbitration process. But it promotes fair enforcement of arbitration-waiver rules in a manner that is consistent with the FAA and that properly leaves broader structural questions about arbitration to Congress, which actively considers reforms and is better positioned than courts to weigh arbitration's advantages and disadvantages. ¹⁹⁵

^{191.} *Cf. supra* notes 125–133 and accompanying text (describing how worries about gamesmanship informed the development of existing arbitration-waiver rules).

^{192.} Sternlight, *supra* note 173, at 1662–63 (describing the public benefits of transparent dispute resolution).

^{193.} *Compare* Joca-Roca Real Est., LLC v. Brennan, 772 F.3d 945, 948–49 (1st Cir. 2014), with J & S Constr. Co. v. Travelers Indem. Co., 520 F.2d 809, 809–10 (1st Cir. 1975) (per curiam). Similarly, an eighteen-month delay that included motion practice failed to support waiver in the Seventh Circuit, while a delay of about twelve months that also included motion practice did. *Compare* Sharif v. Wellness Int'l Network, Ltd., 376 F.3d 720, 726–27 (7th Cir. 2004), with Grumhaus v. Comerica Sec., Inc., 223 F.3d 648, 651 (7th Cir. 2000).

^{194.} See Sternlight, *supra* note 173, at 1662 (characterizing the rule of law and transparency as desirable "public goods" that "we cannot count on the private market (arbitration) to provide").

^{195.} See S. 630, 116th Cong. (2019) (proposing arbitration-related amendments to the Consumer Financial Protection Act). See generally Jeremy McManus, Note, A Motion to Compel Changes to Federal Arbitration Law: How to Remedy the Abuses Consumers Face When Arbitrating Disputes, 37 B.C. J.L. & SOC. JUST. 177, 205–08 (2017) (arguing that Congress should amend the FAA to allow states to declare consumer arbitration agreements unconscionable).

E. Risks of the Bright-Line Approach

One potential disadvantage of the bright-line rule is the risk of duplicative proceedings in arbitration following a late motion to stay litigation. 196 Excessive costs and delays from duplication would undermine the FAA's efficiency goals. 197 But the bright-line rule incentivizes parties to either quickly agree to arbitration to avoid a switch to arbitration later in litigation or to expressly waive arbitration rights by shifting the risk of prejudice to the party that might otherwise try to avoid arbitration entirely. 198 That reduces the chance that disputes regarding the use of arbitration will break out after extended litigation. Should a dispute nevertheless emerge, the bright-line rule would provide clear and quick answers because courts would order stays regardless of how much litigation activity took place. Current approaches to waiver that rely on multifactor tests 199 or broad language 200 invite litigation because both parties can often present colorable arguments in their favor regardless of the exact wording of the controlling legal test. Moreover, orders denying stays under section 3 are immediately appealable, exacerbating the expense of litigation under the current approach by enabling lengthy appeals. 201

Even if the bright-line rule would result in some duplication in individual cases, its costs are unlikely to significantly exceed those incurred under current rules. Discovery obtained in litigation may be usable in arbitration. ²⁰² Some of the work required to craft a litigation strategy and to prepare motions in litigation could also be applied in the arbitration context. And litigation expenses may already be duplicated under the current tests. ²⁰³ Overall, excess costs that might arise in individual cases from the bright-line rule are likely to be small and outweighed by the structural advantages it would provide.

Another potential argument against the bright-line rule is its heavy reliance on waiver doctrine. Indeed, attempts to interpret section 3 according to common law waiver principles would be fundamentally misguided if "in de-

^{196.} See Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 923–24 (D.C. Cir. 2011) (decrying the "time and effort" spent to resolve issues in court that "would not equally advance the future resolution of . . . claims in arbitration"); Kelly v. Golden, 352 F.3d 344, 349–50 (8th Cir. 2003) (describing the costs of duplicative proceedings).

^{197.} See AT&T Mobility LLC v. Concepcion, 563 U.S. 333, 348 (2011) (explaining that "greater efficiency and speed" is a key benefit of arbitration (quoting Stolt-Nielsen S.A. v. AnimalFeeds Int'l Corp., 559 U.S. 662, 685 (2010))).

^{198.} See supra text accompanying notes 177–180.

^{199.} See supra notes 64-66 and accompanying text.

^{200.} See supra notes 71-74 and accompanying text.

^{201. 9} U.S.C. § 16(a)(1)(A).

^{202.} See supra notes 156–157 and accompanying text.

^{203.} *See, e.g.*, Wheeling Hosp., Inc. v. Health Plan of the Upper Ohio Valley, Inc., 683 F.3d 577, 589 (4th Cir. 2012) (declining to craft a clear rule about the extent to which litigation expenses count toward prejudice).

fault" did not refer to waiver. Moreover, there is widespread disagreement about which common law doctrines, if any, should be used.²⁰⁴ Two alternatives include estoppel²⁰⁵ and forfeiture.²⁰⁶

Both of these alternatives are seriously flawed. First, estoppel rests on inequitable conduct and is "invoked to prevent injustice" or "promote the ends of justice." ²⁰⁷ But the bright-line rule avoids injustice by placing a party subject to an arbitration agreement on notice that the other party could invoke the arbitration agreement at any time, which allows the party to take steps in litigation to protect itself by immediately discussing with the other party whether to expressly waive the arbitration agreement or by preemptively invoking it. ²⁰⁸ In addition, estoppel generally requires that the party being estopped "intended to influence the other" through its words or actions. ²⁰⁹ In principle, a party could intend to mislead the other by engaging in litigation. ²¹⁰ However, courts deciding waiver questions tend to consider whether a party moving for a stay intended to litigate rather than whether it intended to deceive the other party. ²¹¹

Forfeiture fares little better. There is little case law that clearly or consistently distinguishes waiver from forfeiture. The D.C. Circuit has declared that forfeiture (unlike waiver) "entails no element of intent"; however, its approach has yet to catch on. Regardless, the D.C. Circuit's test still looks at familiar factors like the cost imposed on the other party, the amount of discovery, the length of the delay, and the volume of filings to determine whether the party forfeited its right to arbitration. That undermines the idea that the D.C. Circuit's test is truly different from a test based on common law waiver doctrines. Worse, forfeiture-based tests fail to adequately respect the FAA's pro-arbitration policy. Grounding the analysis of default under section 3 in forfeiture is therefore unlikely to solve the problems of existing waiver-based approaches.

- 204. See supra notes 77-82 and accompanying text.
- 205. Savage, *supra* note 78, at 231–32.
- 206. See supra notes 27-32 and accompanying text.
- 207. AM. JUR. 2D Estoppel and Waiver, supra note 22, § 1.
- 208. See supra note 188-189 and accompanying text.
- 209. Am. Jur. 2D Estoppel and Waiver, supra note 22, \S 2.
- 210. See, e.g., supra note 175 and accompanying text (identifying a likely example).
- 211. See, e.g., Cabinetree of Wis., Inc. v. Kraftmaid Cabinetry, Inc., $50 \, \text{F.3d}$ 388, $390 \, (7\text{th Cir. } 1995)$.
- 212. Freytag v. Comm'r of Internal Revenue, 501 U.S. 868, 894 n.2 (1991) (Scalia, J., concurring) (lamenting that "it may be too late" to distinguish waiver from forfeiture because "our cases have so often used them interchangeably").
 - 213. Zuckerman Spaeder, LLP v. Auffenberg, 646 F.3d 919, 922 (D.C. Cir. 2011).
 - 214. See supra notes 20, 32 and accompanying text.
 - 215. Zuckerman Spaeder, LLP, 646 F.3d at 923.
 - 216. See id. at 921–24 (failing to address the FAA's pro-arbitration policy).

CONCLUSION

Current approaches to waiver in the arbitration context are unworkable. These approaches have created a federal circuit split and conflicts between state and federal courts with overlapping jurisdictions, thereby undermining the FAA's promise of consistent enforcement of arbitration agreements and efficient dispute resolution. Moreover, due to disagreements about the definition of prejudice, adopting a prejudice requirement would fail to provide clarity. Rejecting a prejudice requirement similarly fails to provide adequate guidance to courts. Instead, the bright-line approach that enforces arbitration agreements as written and without regard to litigation conduct would best vindicate the parties' intent and promote speedy and efficient dispute resolution.