The Sound of One Form Battling: Comments on Daniel Keating's 'Exploring the Battle of the Forms in Action'

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Daniel Keating has provided a thoughtful and useful study of the way that businesses form contracts. In particular, he has given us a good deal of data concerning the problem known as the "battle of the forms." Commercial lawyers have, of course, been wrangling over this problem for decades, so it is no small accomplishment to be able to offer a useful contribution.

In Part I below, I describe more precisely just what Keating's data does and does not illuminate. Parts II and III then focus on a particular contracting practice that Keating has identified: the practice of getting both parties to sign a "master agreement" in advance of a series of deals. These master agreements let the parties agree in advance to the terms that will govern their subsequent deals, without leaving those terms to depend on the invoices and other forms that will subsequently be exchanged. This encapsulation of the parties' agreement in a single document could be said to eliminate the battle entirely, for it certainly solves many of the technical problems that plague commercial lawyers whenever the parties' documents fail to match. I argue, though, that these master agreements may not solve all of the objections that some courts and some scholars have raised in "battle of the forms" cases. While I believe these objections are misguided, they may nevertheless be influential, so there is at least a question about how often these master agreements will be upheld by courts.

I. THE BEHAVIOR BEHIND THE CONTRACTING BEHAVIOR

At the outset, it is worth clarifying what Keating's study does and does not address. His study tells us a good deal about contracting behavior: about how businesses draft standard forms, negotiate with one another, and so on. However, his study does not attempt to examine the underlying economic behavior those contracts govern — that is,
Keating does not study the production, pricing, or sale of actual goods. As a result, his study does not address the issues that are most central to the normative literature on the battle of the forms.

For example, one issue raised by that normative literature is whether it should be easier or harder for sellers to displace the U.C.C.'s standard default rules. Unless the parties agree otherwise, the U.C.C. makes sellers liable for all consequential damages caused by any defect that leaves a product less than "merchantable," and this rule is sometimes criticized as inefficient. If this criticism is correct — an issue to which I return below — then it might be desirable to give sellers an easy way to contract around those default rules, perhaps by specifying some other remedy in their standard form. Other scholars, however, argue that sellers' forms may be inefficient in the opposite direction, by being overly stingy toward buyers (for example, by disclaiming any warranty entirely). If this criticism is correct, we might be better off with a battle-of-the-forms rule that made it harder for sellers to contract around the U.C.C.'s default remedies.

My only point here is that a study such as Professor Keating's cannot resolve the question of whether the U.C.C.'s default remedies are either more or less efficient than those that appear in sellers' (or buyers') standard forms. This is because the efficiency of any remedial provision — either a default remedy in the U.C.C., or a remedy stipulated in a standard form — depends on the underlying economic behavior that will be governed by the contract. For example, a clause disclaiming all warranties might indeed be inefficient (all else being equal) if the resulting freedom from liability reduced sellers' incentives to produce merchantable products, leading to inefficiently low levels of product quality. To test this hypothesis, though, we would need to measure actual product quality to see whether sellers whose forms disclaimed warranty liability tended to produce lower-quality products than those whose forms did not. In other words, the underlying economic behavior — in this case, the level of quality produced by sellers — is what must be studied to resolve this normative debate.

The same is true of the contrary claim, that the U.C.C.'s default remedies are inefficient because they are overly generous to buyers. For example, the default remedy of full liability for all consequential damages might be inefficient if it unduly reduced buyers' incentives to take their own steps to reduce those consequential damages. This de-

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2. U.C.C. §§ 2-314, 2-715(2).


fault remedy might also be inefficient if it led to cross-subsidization of some buyers by others⁵ — for example, if small buyers who were unlikely to suffer large consequential damages were charged the same price as larger buyers whose consequential losses were likely to be more severe. To test these hypotheses, though, we would again have to study the underlying economic behavior of buyers and sellers. To evaluate the first effect, we would have to study the actual precautions taken by buyers to minimize their consequential damages in the event of a breach. To evaluate the second, we would have to study the actual prices set by sellers who were subject to liability for full consequential damages. In particular, we would have to study the extent to which those prices did or did not vary with the consequential damages likely to be suffered by any particular buyer.

Obviously, Professor Keating’s study does not attempt to shed light on this underlying business behavior. Keating interviewed lawyers to learn how businesses draft standard forms, and how they respond to forms offered by others. He did not interview engineers to learn how businesses make product quality decisions, or accountants and sales managers to learn how businesses set prices. This is what I mean when I say that Keating’s study tells us much about contracting behavior, but little about the underlying economic behavior those contracts might affect.

I should add at once that this observation is not a criticism of Professor Keating. Keating’s method of interviewing business people is a useful way of gaining insights into how contracts are formed, but I doubt that it would have been nearly so useful as a way of assessing underlying price and quality behavior. There are, after all, any number of factors that influence the price that a business charges; and a sales manager who is asked about her pricing decision is unlikely even to mention U.C.C. section 2-207 as one of the factors in her decision. She is more likely to respond only in general terms — for example, “We charge enough to cover our costs,” or “We charge whatever the market will bear.” Interviews of product quality engineers likely will produce similarly general answers — for example, “We produce the most durable product that we can;” or, if pressed, “Yes, we could make our product even more durable, but our customers wouldn’t pay that much.”

To be sure, these general responses are still consistent with the possibility that the legal rule does have some effect on price and quality decisions. After all, if the legal rule affects all sellers’ costs (or all buyers’ behavior), it thereby would influence the equilibrium in the market as a whole, thus helping determine what prices customers were in fact willing to pay, or what prices the market would bear. But these

effects of the legal rule will be remote and indirect (assuming they exist at all): they will be an invisible part of the background environment that sales managers and product engineers take as given. As a result, interviews of the sort that Keating conducted are likely to be of little use in assessing the law’s indirect effects.

I can only add, regrettably, that it is also difficult to study these indirect effects even through more formal, statistical methods. In principle, one could measure the prices and product quality chosen by various sellers under various remedial regimes — while also collecting data on all of the other factors that affect sellers’ choices of price and quality — and then analyze the statistics to try to isolate the effect of different remedial rules. But data are extremely difficult to gather even on the main variables of concern — price and quality. It is even more difficult to get data on all of the other factors that would have to be controlled for (for example, changes in raw material costs and changes in customer demand) to isolate statistically the effects of any change in the remedial rule. Thus, while it would be wonderful to have such studies (and efforts in that direction should be championed wholeheartedly), this is not an avenue of research that is likely to give us answers any time soon.

Still, the unattainable best should not be the enemy of the merely good. That is, even though we lack studies that would give us the answers we ultimately need, interviews like Professor Keating’s can still tell us a good deal about various prior or intermediate questions. I turn now to one such implication of Keating’s study, which seems to me to deserve further comment.

II. CONTRACTING AROUND THE RULES FOR CONTRACTING AROUND

I refer here to the practice of firms that require their suppliers or customers to sign a “master agreement” in which they specify an entire set of rules to govern subsequent dealings between the parties.6 In effect, these firms have abandoned the effort to draft forms that, if exchanged in connection with each individual contract, would survive the application of section 2-207 and give the seller (or the buyer) the terms it wanted. Instead, these firms have opted out of section 2-207 entirely by providing a different set of rules — the rules in the “master agreement” — by which the terms of each subsequent contract will be determined.

This practice is of interest for several reasons. To begin with, most of the prior literature on section 2-207 assumed (quite plausibly) that the fundamental problem was one of high transaction costs. At least

6. See Keating, supra note 1, at 2696. Keating refers to these agreements as “practices that eliminate the battle.”
for businesses with large numbers of purchases or sales, it simply is not
worth the time it would take to hammer out an explicit agreement
about every possible contingency that might arise in every single con-
tract. Indeed, for most such businesses it probably is not worth any-
one's time to actually read every provision in every document. As
Victor Goldberg has put it, "[m]aintaining lawyers on the loading dock
is not cheap."7

What Keating's interviews tell us, though, is that the transaction
costs required to read and understand a contract do not necessarily
have to be incurred again and again for every single contract. Instead,
if a buyer and seller expect to deal repeatedly, they can agree once on
a master contract which itself supplies the terms for each subsequent
"contract" they might enter into. Because this master contract need
only be read and negotiated once, the cost of reading and negotiating
can be spread over a number of subsequent transactions. In effect, the
cost per transaction has been reduced. Put slightly differently, even
firms that do not find it worthwhile to read and negotiate the terms of
each individual shipment (the "lawyers on the loading dock" scenario)
might still find it worthwhile to read and negotiate the terms of an en-
tire, long-lasting relationship.

To be sure, the mere fact that these master agreements are avail-
able does not, by itself, establish that they deserve legal enforcement.
I will address that issue below in Part III. For now, my only point is
that one of the assumptions underlying the previous literature on the
battle-of-the-forms — to wit, that it generally is infeasible for firms to
read and negotiate explicit provisions governing all their dealings — is
now demonstrably untrue, at least for some contracting parties. Even
if this were all that Keating's study demonstrated (and it is not), that
fact alone would be a significant contribution.

More generally, the "master agreements" phenomenon also shows
that there are different ways to contract around a default rule. When
we speak of "contracting around a default rule," we usually imagine
firms agreeing to alter some particular rule — a default remedial pro-
vision, for example, or an implied warranty. Firms that sign master
agreements certainly do this, if the terms of the master agreement dif-
fer from the otherwise applicable default rules. Less obviously, how-
ever, the master agreements also alter the default rules that would
otherwise govern the contract formation process itself, including the
rule found in U.C.C. section 2-207. That is, firms that sign master
agreements thereby agree that the terms of future dealings will not be
those that are found in any subsequent expression of acceptance (as
would otherwise be the case under section 2-207(1)), plus any addi-
tional terms that would otherwise qualify under section 2-207(2). In-

7. Goldberg, supra note 3, at 164.
stead, these firms purport to be agreeing that the terms of future dealings will be the terms spelled out in the master agreement itself, without regard to any subsequent invoices or confirmations that might be exchanged. In effect, then, these firms are opting out of the formation regime represented by the current section 2-207 at the same time that they opt out of particular substantive default rules.

This point may be made slightly differently by noting that it is now customary to divide contract law into mandatory rules and default rules, with the latter being those that firms are allowed to change by private agreement. This classification, however, is incomplete, for the possibility of displacing default rules by private agreement means that contract law must also contain a set of enabling rules, or rules that specify how such agreements can be made. Indeed, the current section 2-207 is one such enabling rule, for it specifies what the parties must usually do to succeed (or to fail to succeed) in displacing an otherwise applicable default rule. What Keating's study shows, however, is that firms have treated section 2-207 as being itself merely a default rule — a "default enabling procedure," if one wishes to be precise — which is therefore subject to alteration by prior agreement of the parties. (Again, Part III will take up the question of whether such prior agreements will succeed in their aim, or whether courts will instead resist such attempts.)

Viewed in these terms, the master agreements might be analogized more appropriately to arbitration clauses, or other choice-of-law provisions, by which parties do not merely displace particular default rules but specify an entire regime of applicable rules. They might also be analogized to trade associations of the sort studied by Lisa Bernstein, in which members agree (either explicitly or implicitly) to be bound by the rules of the association. To be sure, trade association rules and choice-of-law provisions may displace existing law more comprehensively than do the master agreements found by Keating, which typically change only the formation rules (including section 2-207) plus the particular substantive rules the parties happen to address. Another difference is that trade association rules usually evolve

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over long periods of time, as a result of politicking and negotiation among a sizeable membership, while the master agreements identified by Keating are more likely to have been drafted recently by a single firm. (This difference may be relevant to courts' willingness to uphold such agreements, as I discuss below in Part III.)

My point, for now, is simply that firms seem to be increasingly interested in opting out of default rules on a wholesale basis — that is, by contracting around large sets of default rules at once, rather than contracting around one rule at a time (or one transaction at a time), as is implicitly assumed by much of the default rules literature. This is a contracting phenomenon, so it is quite suitable for study by Keating's chosen method (i.e., by interviewing corporate counsel), and he has provided a valuable service by calling it to our attention.

III. WINNING THE BATTLE AND LOSING THE WAR?

While this new method of altering default rules raises a number of interesting questions, the most obvious question is whether the method is likely to be successful. After all, courts often resist attempts to alter individual default rules, either by interpreting the contractual language in a way that negates the attempt, or by throwing out the language as unconscionable. Historically, courts have sometimes been even more resistant to terms that specify entire alternative systems of law, such as arbitration clauses.

The answer to this question may depend, in part, on just how one conceives of the "problem" to which the battle-of-the-forms rule is the answer. According to one view, it is merely a technical problem of offer and acceptance, which arises when (and only when) there is no single document that both parties have assented to. In such a case, a battle-of-the-forms rule is needed to determine which document will be enforced as the parties' contract. But if the parties have, instead, signed the same master agreement, this technical problem disappears, for the court can simply enforce the terms of the master agreement. In short, if both parties have signed the same form, it is impossible (on this view) for there to be any battle.


There is, however, another view of the "battle of the forms" that focuses on a different sort of battle: one that is present even when both parties have signed the same form. On this view, the problem posed by battle-of-the-forms cases is merely one version of the more general problem presented by all standard forms, which is that such forms often are imposed by the stronger party on the weaker without any real agreement. This is the view that sees "contracts of adhesion" as inherently suspicious, leading to the conclusion that courts should scrutinize all such contracts and withhold enforcement from any terms deemed unfair. On this view, then, the absence of any apparent "battle" may mean that the stronger party already has won a decisive victory, and thus has been able to dictate the terms of surrender. If courts incline to this view, master agreements of the sort described by Keating will not be upheld except when they are seen as having been freely consented to by both sides, rather than having been imposed by a stronger party on a weaker one.

Of course, this second view has engendered a good deal of criticism in legal scholarship, especially from an economic perspective. It is notoriously difficult to define what should count as "free consent," especially in any way that does not render all contracts invalid, and thus require judicial scrutiny of every term in every contract. Indeed, from an economic perspective the relevant question is not whether consent was truly "free" (however that term might be defined), but whether judicial scrutiny of contract terms will produce better or worse results than simply enforcing such contracts as written, thereby leaving the terms to depend on whatever constraints market forces


16. Relatively few advocates of the second view have been willing to suggest that virtually all contracts should be subject to this sort of judicial scrutiny. A possible exception is Rakoff, supra note 4.
may or may not provide. In other words, economists would want to ask questions like: How well are market forces working in the market in question? Are buyers reasonably well-informed, so that any seller that offers unfavorable terms is likely to suffer a loss in business? Or are buyers almost completely oblivious to the contract terms, so a seller could profit by using a one-sided term even if the term were not in fact efficient? Economists would also ask analogous questions about judicial review of contract terms: How good are courts at deciding which terms are indeed in buyers' interests? Will courts properly assess the extent to which striking down a term might lead sellers to raise prices, or to respond in other ways that might leave buyers worse off? Or will courts be unable to understand such issues, and end up making matters worse than if the courts had not even tried to evaluate contract terms, and had instead simply enforced the contracts as written?

Nevertheless, in spite of two decades of economic skepticism, courts often continue to write as though standard forms (or "contracts of adhesion") were proper objects of suspicion. Indeed, Professor Keating's own discussion provides some support for this view. In describing the master agreements that he found, Keating says that they are used most often by "some of the larger companies," who are later described as adopting "a more or less take-it-or-leave-it approach to their forms," and as "ha[ving] the leverage to insist on the other side signing its form." To be sure, these descriptions may be mere tautologies: in a sense, any party who succeeds in getting its own terms must necessarily have had "leverage" sufficient to "insist" that the other party agree. But the connotation of these descriptions does not suggest the kind of voluntary assent that sometimes is seen as essential


18. As Arthur Leff once put it, the regulation of contract terms can have:

important economic (and therefore social) costs. If carried forward with vigor, no lawful contract could descend in 'fairness' or 'safety' below a certain qualitative minimum. In certain situations that would have the same effect as some building codes: the cheapest one can get is more expensive than one can afford.


19. For example, courts continue to cite the language of Henningsen v. Bloomfield Motors, Inc., 161 A.2d 69, 86 (N.J. 1960):

The traditional contract is the result of free bargaining of parties who are brought together by the play of the market, and who meet each other on a footing of approximate economic equality. . . . But in present-day commercial life the standardized mass contract has appeared. It is used primarily by enterprises with strong bargaining power and position.


20. Keating, supra note 1, at 2697.

21. Id. at 2702.
to freedom of contract by judges (or scholars) who lean toward the second view described above.

Interestingly, one recent proposal to revise section 2-207 embraced elements of both of the views I have just described. In this proposal, section 2-207(a)(2) provided that the contract consists of, among other things, "terms ... to which both parties have agreed."\(^{22}\) This language would seem to validate terms in a master agreement that has been signed by both parties.\(^{23}\) Of course, such terms could still be challenged under the general provision on unconscionability, but, in that respect, the proposed revision is no different from the current version of section 2-207.

At the same time, though, the proposed section 2-207(b)(1) added new language that would have permitted the enforcement even of terms to which the buyer "has not otherwise agreed," as long as the buyer did not object within twenty or thirty days after he received the contract, and as long as the terms, "taken as a whole ... do not materially alter the contract to the detriment of the buyer."\(^{24}\) This proposal thus embraced the belief that some contract terms have not, in any meaningful sense, been "otherwise agreed to" by the buyer. However, the proposal provided that those terms could still be enforced, as long as they did not inflict a material detriment on buyers.\(^{25}\) Obviously, under this language, it was the courts who would have to decide which terms, in fact, worked to buyers' detriment (when the terms were "taken as a whole"), and when that detriment was sufficiently large to be "material." Thus, this aspect of the proposed revision also reflected at least some degree of faith in the ability of judges to determine which terms are in buyers' interests and which terms are not. In that respect, the proposal was very consistent with the second view outlined above.

There are, of course, further questions that would have had to be answered to fully assess the impact of the proposed revision. For example, when courts evaluated such terms "taken as a whole," would they also have evaluated any price increases (or changes in other terms) that sellers might adopt if the challenged terms were invali-

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22. E-mail from James J. White to Richard Craswell (February 14, 2000) (on file with author). This proposal was subsequently modified, see infra note 24, but I discuss it here in its original form because that form so nicely illustrates the two contending views.

23. I set aside here the possibility that the language of subsequent invoice forms might be interpreted as proposals to modify the original master agreement.

24. See e-mail from James J. White, supra note 22. This part of the proposed revision failed to gain sufficient support, and was subsequently dropped (as was the corresponding proposed comment, quoted infra note 25).

25. The proposed Comment to this revision stated that this language was intended to strike a balance "between the buyer's need for protection from unexpected and unfair terms with the buyer does not see until the product is delivered and the seller's need for an inexpensive way of contracting with its buyers." Id.
dated? And, however that question is answered, how would the resulting evaluation differ (if at all) from that which the court would conduct if the same term were challenged under the general doctrine of unconscionability? After all, any term that might be challenged under the revised section 2-207(b) potentially would have been vulnerable under unconscionability as well, for whenever the buyer has "not otherwise agreed" to a term in the seller's standard form, the lack of a real agreement might well count as a kind of procedural unconscionability. If so, most courts would then proceed to assess the substantive unconscionability of the challenged term, by examining (among other things) the actual effects of the clause on buyers. Such an inquiry sounds very similar — and might even be identical — to the proposed section 2-207(b)(3)'s instruction that courts assess the extent to which a clause works "materially" to a buyer's detriment.

IV. CONCLUSION

In short, many discussions of the battle of the forms (and many proposals about how to fix the problem) reflect a fundamental ambivalence between two contesting views. On one view, the battle of the forms is a mere technical problem, which merely requires courts to decide what to do when different documents do not quite match. On another view, the battle of the forms poses a more fundamental problem about unequal bargaining power. This second problem — like that posed by the more general doctrine of unconscionability — requires courts to decide the deeper question of what to do when the terms of contracts have not all been freely consented to (under some appropriate definition of "freely").

Obviously, data such as Professor Keating's cannot, by itself, help analysts choose between these two contesting views of the problem. Keating's data can, however, provide a more realistic picture of the contracting practices that are being analyzed, and in that capacity it provides a useful service to analysts in either camp. While disagreements between the two camps will doubtless continue, they should continue on a more informed basis.

26. The distinction between procedural and substantive unconscionability was first noted in Arthur A. Leff, Unconscionability and the Code — The Emperor's New Clause, 115 U. PA. L. REV. 485, 487 (1967). For an economic analysis of this distinction, see Craswell, supra note 11, at 17-20.