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DIVORCE REFORM AND THE LEGACY OF GENDER

Milton C. Regan, Jr.*


I. GENDER AND DIVORCE

A growing body of evidence indicates that the economic consequences of divorce are far worse for women than for men.1 While data for periods earlier than the past two decades are sparse, there is every reason to believe that this disparity is not a recent phenomenon. Alimony historically has been awarded to women in a relatively small percentage of cases.2 Furthermore, until recently, the vast majority of

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states were common law property states that divided property at divorce according to title, a practice that significantly favored men and their greater access to market resources.\(^3\)

More controversial is the question whether the recent series of changes associated with no-fault divorce has worsened this situation. These changes commonly, although not uniformly: provided for unilateral divorce without proof of fault; expanded the definition of property available for distribution between spouses and directed that it be divided "equitably"; created a presumption that alimony is available only in extraordinary circumstances and then is limited to a period sufficient to "rehabilitate" the recipient's market prospects; and eliminated custody presumptions favoring mothers.\(^4\) A less widespread, but still significant, trend has been the elimination in many states of marital fault as a consideration in determinations regarding property,\(^5\) alimony,\(^6\) and custody.\(^7\)

Some scholars argue that a system in which divorce was available only for proof of fault provided women bargaining leverage, affording them the opportunity to extract economic concessions in return for agreement to cooperate in obtaining a divorce.\(^8\) Others challenge this thesis, maintaining that changes in property and alimony rules, rather than in the grounds for divorce, have made women's financial position more precarious.\(^9\) Still others acknowledge that women are worse off than they were before divorce reform, but question whether we can


8. WEITZMAN, supra note 1, at 26-28.

isolate changes in legal rules, rather than other social conditions, as the source of this decline. Finally, some observers argue that women in fact are not worse off at divorce now than in earlier periods, and that a focus on fault versus no-fault divorce diverts us from addressing more fundamental reasons for the often devastating financial effect of divorce on women.

Martha Fineman is one who argues that divorce reform has indeed left women more vulnerable after divorce. Specifically, she argues that changes in property distribution rules have left women worse off financially because they replaced rules that often gave women more than half of the couple's assets at divorce. Furthermore, she claims that the movement away from custody rules favoring the mother toward rules favoring joint custody has increased the prospect that mothers will lose custody of their children and has granted fathers more bargaining leverage in divorce negotiations.

Fineman finds an ironic culprit responsible for these changes: "liberal legal feminists" (p. 10), who pressed for divorce reforms in the belief that they would improve the lot of women. The problem, Fineman maintains, is that the vision of these feminists was flawed from the outset. Their overriding concern was the achievement of access to the "public" sphere of market work and politics from which women historically had been excluded. Their battle cry in this endeavor, borrowed from social movements such as the civil rights campaign, was "equality." Women and men are equally capable of performing the work that men traditionally have dominated, they proclaimed, and therefore should be treated equally. This strategy resulted in several Supreme Court decisions in the 1970s striking down statutes that violated this principle of equal treatment of men and women.

Fineman argues that these feminists saw women's traditional emphasis on domestic responsibilities as an obstacle to market access, at odds with the rhetoric of equality of opportunity. As a result, they sought to formulate a conception of marriage as a partnership of equals in which men and women make different but comparable contributions. This image enabled feminists to avoid confronting the actual dependence of women within marriage. Acknowledging and responding to this dependence was seen as perilous, suggests Fineman,

10. See, e.g., Herbert Jacob, Faulting No-Fault, 1986 AM. B. FOUND. RES. J. 773.
11. See, e.g., Stephen D. Sugarman, Dividing Financial Interests on Divorce, in DIVORCE REFORM, supra note 9, at 130, 135.
12. Professor of Law, Columbia University.
13. See, e.g., Orr v. Orr, 440 U.S. 268 (1979) (holding that men as well as women must be eligible for alimony); Califano v. Goldfarb, 430 U.S. 199 (1977) (holding that women must receive social security benefits on same basis as men); Stanton v. Stanton, 421 U.S. 7 (1975) (holding that female children of divorced parents are entitled to support for same period of time as male children).
because it might "stigmatize or call into question the abilities or commitment of the 'protected' sex on a wider work-related scale" (p. 26; footnotes omitted). The assertion of the fundamental equality of men and women within the family thus was seen as an important symbolic gesture, offering a powerful aspiration that family law was to reinforce.

This rhetoric of equality and partnership led naturally to rules that dictated the equal division of marital assets at divorce, even though women typically are far more financially needy than men at that point. Furthermore, "[w]omen were no longer to be formally designated and identified as caretakers of children, a role that would impede equal market involvement" (p. 29). Equality instead demanded an emphasis on both parents' child-rearing responsibilities, which led naturally to a preference for joint custody. Liberal feminists thus were interested in family law reform "only because the family was viewed as affecting access to political and economic power" (p. 24). As a result, rather than face "the difficult problem of what equality should mean in the family context," they reflexively "for the most part only transposed feminist market ideology onto the family law area" (p. 25; footnote omitted). Ignoring a backdrop of gender disparity, they were confident that law's expression of the ideal of equality had the symbolic power to realign attitudes in accordance with this ideal. Consequently, large numbers of women have suffered economic hardship for the sake of illusory symbolic benefits.

Professor Fineman's book offers much in the way of trenchant critique and provocative insight. Her analysis of the effect of an equality standard in property distribution is persuasive and is supported by recent work that indicates that the image of equality exerts a powerful pull in property decisions, even when it leaves women in need.\footnote{See infra notes 46-59 and accompanying text.} Fineman also provides a useful analysis of at least part of the politics underlying a shift in emphasis to joint custody (pp. 79-94). Her account of the role of fathers' rights organizations seems consistent with the historical evidence, and her examination of the role of the "helping professions," such as psychology and social work, in influencing our understanding of divorce demonstrates a keen sensitivity to the power of language to shape our perception of reality.\footnote{See infra notes 116-17 and accompanying text.} Her account of the debates over no-fault divorce in Wisconsin (pp. 53-75) is a fascinating case study of the ways in which social problems are constructed and reforms are formulated. Finally, I am deeply sympathetic to Fineman's suggestion that recent trends in family law too often exalt self-interested behavior over more cooperative and altruistic conduct.

At the same time, Fineman's emphasis on the unsuitability of equality rhetoric, and her insistence on the culpability of liberal femi-
nists, tends to oversimplify our dilemma, neglecting the complex interaction between divorce and gender. Her argument that feminists were a powerful influence on the shape of divorce reform, for instance, is belied by evidence that in most states feminists had little involvement in the passage of divorce legislation. In addition, to the extent that feminists participated in debates about property distribution, their focus on equality was not merely symbolic, but was motivated by quite practical concerns. Furthermore, given the typical paucity of assets available for distribution at divorce, property rules are unlikely to be the primary source of any worsening of women's financial condition at divorce. Of greater significance has been a lesser willingness to award alimony, and our inability or unwillingness in the wake of no-fault divorce to reformulate a theory to justify entitlement to some share of an ex-spouse's income.

More generally, Fineman's position that law only reflects, and is generally powerless to provoke, social change embodies a dichotomy that recent legal and cultural theory has called into question. Her formulation leads her to overlook the ironic possibility that her own proposals, particularly regarding custody, may serve to perpetuate the very system of gender disadvantage that she decries. Finally, her acceptance of a second rigid dichotomy — between equality and equity — neglects recent feminist reconceptions of equality that do not rest on formal equality of identical individuals, but on acknowledgment of differences between men and women.¹⁷

Central to understanding both the force of Fineman's analysis and its limitations is an appreciation of the ways in which the gender system tends to disadvantage women economically. Thus, before moving to a more detailed examination of her argument, I will explore the connection between gender and economic vulnerability.

II. GENDER AND MONEY

Women and men face substantially different economic prospects over the course of their lives. The average full-time female worker earns only seventy-one percent of the wage earned by her male counterpart, and the average college-educated woman earns less than a typical man with only a high-school diploma.¹⁹ Among white married couples from ages twenty-five to sixty-four, three of four husbands earn more than their wives; in half these marriages the wife's wage is

¹⁶. See infra notes 60-67 and accompanying text.
¹⁷. See infra notes 175-216 and accompanying text.
less than two thirds that of her husband. When both spouses are the same age and have the same education, the odds against a wife earning more than her husband are three to one.

These disparities reflect the fact that women are concentrated in jobs that offer lower pay, fewer benefits, and fewer opportunities for advancement than jobs in which men tend to be employed. More than two thirds of women work in occupations in which seventy percent or more of the workers are female. Despite centuries of racial discrimination and disadvantage, employment is significantly more segregated by sex than by race. Furthermore, data on segregation by occupation understate differences, because "even workers employed in apparently sex-neutral occupations often work in industries, firms, departments, and jobs that are highly segregated by sex." This segregation results in substantial wage differences within occupations. Only one percent of white men and women are employed in jobs in which women earn as much as ninety percent of men; almost three fourths are in occupations in which women earn less than seventy percent of what men earn.

A recent study of the relative economic condition of men and women over the period 1960-1986 concluded that "the gap between women and men in economic well-being was no smaller in 1986 than in 1960." The only group for whom matters improved during these years were young, white, unmarried, well-educated women, most of whom were childless. Despite significant changes in social attitudes in the past three decades, and notwithstanding the elimination of much formal sex discrimination in the law, women remain far more economically vulnerable than men in American society.

22. The Duncan index indicates the percentage of women who would have to change jobs in order to eliminate sex differences in the distribution of men and women in different occupations, and the percentage of blacks who would have to change jobs in order to achieve comparable racial distributions among occupational categories. In 1980, the index was 57% for women. By contrast, the figure was 28% for black women versus white women, and 33% for white men versus black men. FUCHS, supra note 20, at 33-34.
23. Vicki Schultz, Telling Stories About Women and Work: Judicial Interpretations of Sex Segregation in the Workplace in Title VII Cases Raising the Lack of Interest Argument, 103 HARV. L. REV. 1749, 1751 n.1 (1990); see also SUZANNE M. BIANCHI & DAPHNE SPAIN, AMERICAN WOMEN IN TRANSITION 165 (1986) ("The workplace is substantially more segregated by sex than has been shown by studies of occupational concentration. . . . [A] great degree of sex differentiation exists among the specific job titles included in the occupation.").
24. FUCHS, supra note 20, at 51. By contrast, one third of black men are employed in jobs in which black men earn at least 90% of what white men earn, and two thirds are in occupations in which their earnings are 80% or more of those of white men. Id.
25. Id. at 3. Economic well-being is defined as "money income plus the imputed value of goods and services produced within the household plus leisure as measured by time available after paid and unpaid work." Id.
26. Id.
Marriage is both a source of these disparities and a buffer against their full force. On the one hand, marriage perpetrates disadvantage because most married couples have children, and women still overwhelmingly assume primary responsibility for the care of those children. Victor Fuchs' study of economic inequalities between men and women concludes that "women's weaker economic position results primarily from conflicts between career and family, conflicts that are stronger for women than for men." This state of affairs seems to be the product of a complex interaction between socialization and employment opportunity.

The messages of socialization may be more equivocal for women than a generation ago, but "[t]he social and psychological importance placed on childbearing remains enormous." Kathleen Gerson's study of how women make decisions about family and career, for instance, found that women who opted for childlessness had to confront both social disapproval and personal doubt. They were able to make their choice only by consciously developing strategies that provided insulation from opprobrium and personal anxiety. Many women believe, even if subconsciously, that a mother who is seriously committed to her career is shortchanging her child. Mothers who attempt to combine career and motherhood often find it necessary explicitly to make "a difficult break from past assumptions and parental messages" that mothers should be home with their children. The continuing strength of the expectation that women will structure their lives around primary responsibility for children is reflected in recent surveys of undergraduates and law students. One study of college students over the past several years revealed that more than sixty percent of the women but fewer than ten percent of the men said that they would substantially reduce work hours or quit work altogether if they had young children. Similarly, a survey of law students indicated that fifty percent of the women but virtually none of the men said that they expected to have half or more of the child care responsibility if

27. Id. at 4.
30. Id.
31. Professor Gerson points out, for instance, that both full-time mothers and childless women tend to accept this idea, differing only in the way in which they resolve the perceived conflict. Id. at 184-85, 187. As she observes:
   Although their positions were used to justify different actions, childless and domestically oriented women agreed that career and motherhood are incompatible, that children suffer when their mothers are strongly committed to the workplace, and that work is an acceptable option for mothers only as long as it is not defined in terms of career.
   Id. at 187.
32. Id. at 177.
33. Fuchs, supra note 20, at 47.
they had children.\textsuperscript{34}

Professor Gerson's work emphasizes the ways in which these expectations are shaped in the context of the employment opportunities available for men and women. She found that the decision to have a child, for instance, was strongly associated with frustration about prospects at work.\textsuperscript{35} Women who are dissatisfied with their work situation are not necessarily prompted to look for a better job or to pursue more education, because motherhood offers a socially recognized "alternative occupation."\textsuperscript{36} Furthermore, once they have a child, women confront a workplace that is structured around the model of "an ideal worker with no child care responsibilities,"\textsuperscript{37} which means little flexibility in terms of hours, work location, or time off to attend to domestic needs. Wage differences between men and women provide additional economic reinforcement for a gendered division of labor, since the opportunity cost of a father's assuming primary caregiving responsibility is typically greater than the cost of a mother's doing so. Even if a woman surmounts all these obstacles to career commitment, she typically performs disproportionate amounts of housework and child care when home.\textsuperscript{38} As a result, professional women are far more likely than their male counterparts to leave the work force and to "specialize in fields [with] the shortest and most predictable work schedules."\textsuperscript{39}

The connection between marriage and women's economic disadvantage is succinctly captured in two sets of figures. First, by the time they are in their forties, married women make only eighty-five percent as much as unmarried women; by contrast, married men make more than unmarried men at every age.\textsuperscript{40} Second, recent surveys indicate that only thirty-five percent of women in management positions have children, compared with ninety-five percent of their male counterparts.\textsuperscript{41}

At the same time, marriage provides some insulation from the eco-

\begin{footnotesize}
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\item 35. See Gerson, supra note 29, at 103-10.
\item 36. Id. at 108.
\item 37. Joan C. Williams, Deconstructing Gender, 87 MICH. L. REV. 797, 822 (1989).
\item 38. Arlie Hochschild has calculated that each year women work an entire month more than men do. ARLIE HOCHSCHILD WITH ANNE MACHUNG, SECOND SHIFT: WORKING PARENTS AND THE REVOLUTION AT HOME 3 (1989). Another study indicates that in 1983 working wives worked an average of 144% of what housewives worked, a figure that had increased from 113% in 1969. Julie A. Heith & David H. Ciscel, Patriarchy, Family Structure and the Exploitation of Women's Labor, 22 J. ECON. ISSUES 781, 787 (1988).
\item 40. FUCHS, supra note 20, at 59-60.
\item 41. Joan C. Williams, Sameness Feminism and the Work/Family Conflict, 35 N.Y.L. SCH. L. REV. 347, 352 (1990).
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nomic disparities associated with gender. Spouses typically pool resources for use by all members of the household, without imposing strict eligibility requirements based on market contributions. Indeed, the family is often regarded as the paradigm of a social arrangement that allocates resources on the basis of need rather than entitlement. As a result, a wife need not rely solely on her earning power in order to obtain material necessities. As Deborah Rhode and Martha Minow put it: 

"[M]arriage has presented a promise — between the members of the couple and also between the couple and society — that the costs of traditional gender roles will not be borne by women alone but will be spread more broadly throughout society." 43

Divorce destroys this buffer against economic vulnerability. "[T]he matrimonial crisis is a kind of awakening from a dream. The 'we' dream is over, the 'yours or mine' reality begins." 44 Women and men must confront life within a market system in which individual "human capital" 45 is a crucial determinant of their standard of living. At this point, the latent fault line of gender, suppressed and concealed during marriage, often erupts with a vengeance.

Fineman argues that liberal feminists failed to take into account this background system of gender in pressing for divorce reforms based on the principle of equality. As a result, she argues, they were instrumental in promoting property and custody rules that have had the effect of worsening the position of women at divorce. The next two sections examine these claims in more detail.

III. GENDER AND PROPERTY DIVISION

Fineman first trains her sights on the application of the equality ideal to the decision about how property should be distributed at the

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42. See Susan W. Prager, Sharing Principles and the Future of Marital Property Law, 25 UCLA L. REV. 1, 6 (1977) ("[M]arried people are unlikely to make decisions on an individually oriented basis; rather the needs of each person tend to be taken into account."); Deborah L. Rhode & Martha Minow, Reforming the Questions, Questioning the Reforms: Feminist Perspectives on Divorce Law, in DIVORCE REFORM, supra note 9, at 191, 193 ("In an ongoing marriage, the entire family shares in the salary advantages and job-related medical, insurance, and pension benefits that disproportionately accompany male jobs." (footnote omitted)).

43. Rhode & Minow, supra note 42, at 194 (footnote omitted). This is not to say that economic disparities do not matter within an ongoing marriage. As Susan Moller Okin has observed, "[I]t is still clearly the case that the possession by each spouse of resources valued by the outside world, especially income and work status, rather than resources valuable primarily within the family, has a significant effect on the distribution of power in the relationship." SUSAN M. OKIN, JUSTICE, GENDER, AND THE FAMILY 158 (1989); see also PHILIP BLUMSTEIN & PEPPER SCHWARTZ, AMERICAN COUPLES 53-56 (1983) (indicating that economic disparities are associated with differences in power in all intimate relationships except lesbian couples).

44. OTTO KAHN-FREUND, MATRIMONIAL PROPERTY: WHERE DO WE GO FROM HERE 15 (1971).

time of divorce. Prior to the past two decades, most states divided property on the basis of title or used presumptions that favored husbands. When that practice came under reconsideration, Fineman argues, there were two conceptual approaches available as alternatives: need, which examines the economic condition of a dependent spouse, and contribution, which considers the extent to which a spouse has assisted in the acquisition of property (p. 51). Each had been used to a limited degree to offset egregious inequalities that arose under a title-based rule.

Fineman suggests that because women tend to be more economically needy due to our gendered division of labor, feminists logically should have urged that need should be the governing principle of property distribution. The result would be a directive that property be divided “equitably,” which would authorize unequal divisions favoring women. The concept of need, however, has a “negative symbolic connotation[ ]” that made it unattractive to liberal feminists (p. 42). These women preferred instead to promote an image of marriage as a partnership, a model that provided “symbolically compelling presentations of gender equality and independence” (p. 39). The notion of marriage as a partnership ostensibly promoted greater respect for women’s domestic responsibilities than the law earlier exhibited, firmly asserting that the work women performed at home was just as valuable as the work men performed outside the home. Such a model emphasized the contributions made by the spouses, rather than their relative need. It therefore created a natural inclination to divide property equally because of the spouses’ assumed equivalent assistance in acquiring it.

Fineman claims that the equality rule has come to exert a powerful hold over the legal imagination, a contention that finds some support in both formal law and informal practice. Two of the eight community property states explicitly require that property be divided equally,46 and another has established a presumption in favor of equal division.47 In addition, four common law states that mandate equitable division impose a statutory presumption that equal distribution is equitable,48 and courts in several other common law states have established a preference for equal division.49

Even when no presumption of equality has been adopted, and even when a statute explicitly includes need as a factor to be considered as part of an equitable distribution, Fineman maintains that the symbolic and practical appeal of equal division is considerable. Symbolically, the widely influential partnership model of marriage naturally leads to the assumption that the fairest way to allocate assets is to divide them equally. As a practical matter, equality offers "easily grasped contribution factors" that are more accessible to courts than less clear and less well-developed need factors (p. 49).

One recent survey of judicial property distribution decisions lends support to Fineman's argument. Suzanne Reynolds examined property allocation data for six equitable distribution states that are among those that "pay the most statutory attention to need": Arkansas, Connecticut, Montana, New York, North Carolina, and Wisconsin. Of these, Arkansas, North Carolina, and Wisconsin follow a statutory presumption of equal division.

Reynolds found that in only a small percentage of cases did courts specifically focus on need in making their determinations. Unless the economic disparity between the spouses was "the product of extraordinary circumstances," she observed, "courts appear reluctant to base an award of greater than half the property or an award of nonmarital property on need." Even when an unequal division was based on need, the deviation from equality was slight, typically in the form of a sixty-forty split. Furthermore, courts basing an unequal division on need typically offered "no explanation that links addressing need to any theory of equitable distribution." By contrast, courts provided extensive discussions of the role of contribution in determining appropriate distributions of property at divorce. Reynolds concluded that the idea of equal division is extremely influential in distribution decisions, even in states without a presumption of equality.

In sum, as Steven Sugarman put it, "most people are comfortable today with the notion that fairness, at least presumptively, suggests an even split of the divorcing couple's marital property," and "both the

51. See id. at 844.
52. Id. at 844 n.81.
53. Id. at 852.
54. Id. at 854.
55. Id. at 855.
56. Id. at 857. Montana is an exception. Id. at 888.
57. Id. at 856.
58. She noted that her sample of appealed cases in fact probably overstated the percentage of cases involving unequal division. Id. at 867 n.170.
law and practice seem to be moving in that direction." Fineman’s argument that equality has come to dominate property division discourse therefore is persuasive, as is her point that background economic inequalities make equal division problematic for women. Her account of the emergence of this standard, as well as her assessment of its significance in producing economic disadvantage, is less persuasive, however.

First, Fineman’s claim that liberal feminists were instrumental in pressing for an equal distribution standard overstates the involvement of feminists in the debate over divorce reform. As Herbert Jacob has indicated, a striking feature of most of the debate over changes in divorce law was the relatively small amount of political conflict over the reforms. In most states, proposals were presented as narrow technical adjustments to family law, rather than as sweeping efforts to restructure social relationships. This understanding tended to confine participation to specialists in family law, with little involvement in most states by those interested in broader political issues. In retrospect, most conspicuous by their absence were women’s groups. “It may have surprised many readers,” Jacob said, “that feminists were not responsible for the transformation of American divorce law.”

The evidence indicates that “feminists stood on the sidelines during most of the activities that led to the adoption of these laws, and the interests of women in general were poorly represented during their consideration.”

Fineman’s characterization of feminists as influential in restructuring property distribution law apparently is based on her experience with divorce reform in Wisconsin. Her account of the way in which

59. Sugarman, supra note 11, at 148 (footnote omitted); see also STERIN ET AL., supra note 1, at 113 (noting “close approximation to equality” of property division in dissolution cases in Cuyahoga County, Ohio); Martha L. Fineman, Implementing Equality: Ideology, Contradiction and Social Change, 1983 Wis. L. Rev. 789, 881 (noting that judges and attorneys estimated that 10% or fewer cases deviated from equal property division in Wisconsin).

60. JACOB, supra note 4, at 166-73.

61. Id. at 172.

62. Id.; see also DEBORAH L. RHODE, JUSTICE AND GENDER: SEX DISCRIMINATION AND THE LAW 147 (1989) (stating that women’s rights groups were not active in divorce reform, nor were women’s interests well-represented); Herma Hill Kay, An Appraisal of California’s No-Fault Divorce Law, 75 CAL. L. REV. 291, 293 (1987) (“The achievement of legal equality between women and men was not a central goal of the divorce reform effort in California.”); Isabel Marcus, Locked In and Locked Out: Reflections on the History of Divorce Law Reform in New York State, 37 BUFF. L. REV. 375, 435-36 (1988/1989) (noting that feminists were mostly concerned with issues other than divorce reform during period of greatest legal change); RHODE & MINOW, supra note 42, at 195 (stating that the “women’s rights movement was not significantly involved with early divorce reforms,” primarily because “the implications of such reforms were not yet apparent”).

For a claim that Professor Jacob overlooked the involvement of feminists in the formulation of the UMDA, see Grace G. Blumberg, Reworking the Past, Imagining the Future: On Jacob’s Silent Revolution, 16 LAW & SOC. INQUIRY 115, 130-31 (1991). For Jacob’s reply, see Herbert Jacob, Reply to Blumberg, 16 LAW & SOC. INQUIRY 155, 157 (1991).
divorce reform proceeded there is an interesting case study of legal change. It indicates that feminists in Wisconsin indeed saw changes in property law as an integral element in restructuring the law of divorce, and that they saw an equality standard as providing the most protection for women (pp. 53-75).

Wisconsin, however, was atypical. Jacob's history of no-fault legislation explicitly stated that Wisconsin was "unlike most states" in that "no-fault became linked to changes in property division at divorce through the active intervention of feminist advocates"; thus the debate was highly visible and fraught with political conflict. By contrast, in most states advocates of changes in property law "managed to channel them in the routine policy-making process." While women's groups were often more involved in debates over property law than in discussion of the grounds for divorce, in most instances property reforms were presented as "narrow, technical proposals by experts in family law." To some, then, feminists were guilty of sins of omission, by failing to give sufficient attention to divorce reform. Fineman's accusation of sins of commission, however, is wide of the mark. Divorce reforms in general, and changes in property distribution in particular, by and large simply were not the product of feminist efforts to impose a vision of equality.

Second, even when feminists did promote an equal division standard in property law, there were considerable practical, rather than merely symbolic, concerns that underlay their support. There was much concern at the time property reforms were being considered that the broad discretion typically afforded judges tended to lead to allocations that disfavored women. In particular, many feared that the male-dominated courts would undervalue women's nonmarket domestic contributions to the household. Curbing judicial discretion through a statutory presumption of equal division was proposed as a way to "eliminate the gendered, differential evaluation of contributions to a marriage depending on whether work was inside or outside the home and hence eliminate the possible gender-based disparities in the distribution of assets." These concerns continue to be relevant. One recent study of New

63. Jacob, supra note 1, at 100.
64. Id. at 100-01.
65. Id. at 105.
66. Id. at 122; see also Marcus, supra note 62, at 439-58 (describing split among feminists over whether equal or equitable distribution rule should be adopted). Women's rights groups in Pennsylvania successfully lobbied for an equitable distribution standard. See Equal Versus Equitable, 5 EQUITABLE DISTRIBUTION J. 73, 74 (1988).
67. JACOB, supra note 4, at 125.
68. See WEITZMAN, supra note 1, at 72; Marcus, supra note 62, at 452.
69. Marcus, supra note 62, at 452.
York, for instance, an equitable distribution state with no presumption of equality, suggested that women still tend to receive only about twenty-five to thirty percent of marital property at divorce, 70 and concluded that "there is little evidence in the reported cases that the bench is inclined to distribute property equally unless exceptional circumstances are involved." 71 Furthermore, even Lenore Weitzman, whose sharp criticism of the effects of a no-fault regime on women has been the catalyst for much reassessment of divorce reform, has stated that she favors an equal division rule because of apprehension about unbounded judicial discretion. 72 Thus, both an equality and an equity standard present problems, and persons animated by quite pragmatic considerations may differ on which is preferable. 73

Fineman does acknowledge that liberal feminists had practical concerns in mind in pressing for equality. 74 Her overwhelming emphasis, however, is on liberal feminists' embrace of the symbolic benefits of equal division. By presenting equality proponents as reformers who sought to advance ideological objectives at the economic expense of women, she fails to do justice either to them or to the complexity of the debate over property distribution standards.

A final problem with Fineman's analysis of property distribution is that she overemphasizes the importance of property division rules as the source of the economic disadvantage many women suffer after divorce. Most couples have relatively few assets available for distribution at the time of divorce. Marsha Garrison's recent study of negotiated divorce settlements in New York state, for instance, found that the median net worth of couples in contested divorce cases, a group likely to have more assets than the typical couple, was $23,591 75 Furthermore, on average only nineteen percent of the assets of these couples was in liquid form such as bank accounts, stocks, or bonds. 76 Put differently, the marital estate represented only about

70. Id. at 467 n.342.
71. Id. at 464. One recent study revealed that in 49 of 54 divorce cases women were relegated to one or a combination of the following . . . : less than a fifty percent overall share of marital property; short term maintenance after long term marriage; de minimis shares of business and professional practices which, in addition, the courts undervalued; terminable and modifiable maintenance in lieu of indefeasible equitable distribution or distributive awards; and inadequate or no counsel fee awards. Harriet N. Cohen & Adria S. Hillman, Is "Equitable Distribution" Fair? The New York Experience, 4 N.J. FAM. LAW. 85 (1985).
72. Weitzman, supra note 1, at 108.
73. For a thoughtful discussion of the advantages and disadvantages of reliance on rules or discretion in the child custody context, see Carl E. Schneider, Discretion, Rules, and Law: Child Custody and the UMDA's Best-Interest Standard, 89 MICH. L. REV. 2215 (1991).
74. Pp. 28, 36; see also Martha L. Fineman, Illusive Equality: On Weitzman's Divorce Revolution, 1986 AM. B. FOUND. RES. J. 781, 786 (conceding that concern about judicial discretion is realistic, but concluding that its advantages outweigh its disadvantages).
75. See Garrison, supra note 1, at 662-63.
76. Id. at 666.
seven months’ income for the median divorcing family.\textsuperscript{77} As a result, Garrison concluded that for typical divorcing spouses, “no property division rule will make a substantial difference in economic well-being after divorce.”\textsuperscript{78}

The primary economic asset of most households is the stream of future income that represents a return on career investment.\textsuperscript{79} Men tend to have better future earnings prospects than women, for the various reasons described earlier.\textsuperscript{80} As a result, as Steven Sugarman has argued, “[I]f women generally are going to fare significantly better in the couple’s division of their financial interests on divorce, a convincing case is going to have to be made that they are entitled to more of their former husbands’ postdivorce income than they now obtain.”\textsuperscript{81}

At the same time, divorce reform has significantly curtailed the availability of alimony, or “maintenance,” payments, and has emphasized property division as the preferred means to provide for the economic needs of spouses at divorce.\textsuperscript{82} That this reorientation is taken quite seriously is reflected in several studies that have documented significant declines in recent years in both the frequency and amount of alimony awards.\textsuperscript{83} The change in emphasis from alimony to property thus has blocked access to the marital asset that has the most potential to redress gendered economic disadvantage. To the extent that this change has hindered efforts to provide access to postdivorce income, it is a far more serious source of divorcing women’s distress than the

\textsuperscript{77} Id. at 664.

\textsuperscript{78} Id. at 730; see also Weitzman, \textit{supra} note 1, at 70-109 (describing paucity of assets available for division at divorce in California).

\textsuperscript{79} Rhode, \textit{supra} note 62, at 150 (“Most couples’ assets are primarily intangible, consisting of professional licenses, insurance, pensions, and related benefits not traditionally subject to marital property division.”); Weitzman, \textit{supra} note 1, at 110 (noting that the primary wealth of most divorcing families consists of “tangible and intangible assets that are acquired as a part of either spouse’s career or career potential”).

\textsuperscript{80} See \textit{supra} notes 18-45 and accompanying text.

\textsuperscript{81} Sugarman, \textit{supra} note 11, at 149; see also Rhode, \textit{supra} note 62, at 150 (stating that “distribution of existing assets rather than future income” results in a “rather skewed concept of equity”); Garrison, \textit{supra} note 1, at 730 (“It is now time to . . . place[e] renewed emphasis on income and its post-divorce distribution.”).

\textsuperscript{82} The UMDA, for instance, illustrates this orientation. UMDA § 308(a), 9A U.L.A. 347-48 (1988), provides that a court may order alimony only if it finds that the recipient (1) lacks sufficient property to provide for her needs and (2) is unable to support herself through employment, or is the custodian of a child whose condition or circumstances warrant that the custodian refrain from working outside the home. The comment to § 308 declares that the purpose of this section and of UMDA § 307 (relating to property division) is “to encourage the court to provide for the financial needs of the spouses by property disposition rather than by an award of maintenance.” UMDA § 308 cmt., 9A U.L.A. 348 (1988). While the UMDA has been adopted in only a few states, “it has been widely influential as a source of ideas and as a model for law revision.” Glendon, \textit{supra} note 4, at 227.

\textsuperscript{83} See, e.g., \textit{First Year Report of the New Jersey Supreme Court Task Force on Women in the Courts} 77 (1984); Sterin et al., \textit{supra} note 1, at 125-26; Weitzman, \textit{supra} note 1, at 163-83; Garrison, \textit{supra} note 1, at 83-86; McLindon, \textit{supra} note 1, at 360-66.
adoption of an equal division standard. 84

Fineman mentions this change in allocation policy (pp. 40, 42), but her overwhelming emphasis on property distribution rules tends to obscure its significance. Moreover, when she does focus on it, she sees it simply as another instance of the power of equality rhetoric. 85 Certainly a preference for property division over alimony is consistent with images of equality and economic independence. Alimony historically has reflected an acknowledgement of dependence, 86 while property has powerful cultural appeal as a symbol of autonomy and self-reliance. 87 Those concerned with promoting notions of equality thus might well prefer a one-time lump-sum distribution of assets rather than the perpetuation of contact between an ex-wife and the ex-husband on whom she must rely to make regular alimony payments.

Yet I think that the story cannot be reduced simply to this. The image of equality is one strand in a more complex fabric of attitudes and understandings about marriage and its obligations, a fabric whose patterns have shifted dramatically over the past generation or so. Any attempt to summarize a zeitgeist risks reductionism. Nonetheless, with that caveat in mind, one way to characterize the general outline of this shift is as the continued advance of individualistic tenets that trace their roots at least as far back as the Enlightenment. 88 In the current age, these tenets are reflected in heightened awareness of and attention to the “inner” psychological life of the individual, 89 greater solicitude for “private” life as a vehicle for personal growth and self-development, 90 and increasing influence of the view that choice and consent should be the sources of personal obligation. 91 Many persons now are more apt than a generation ago to see themselves as residents of what Lawrence Friedman calls “the republic of choice”. 92

84. It is true that alimony has been awarded in only a small percentage of cases. See Weitzman, supra note 1, at 143-45. Prior to recent reforms, however, alimony was a transfer explicitly guided by the principle of addressing need. To the extent that changes in property distribution and alimony rules have deemphasized need, there is a weaker conceptual foundation for efforts to fashion remedies that would draw more extensively on postdivorce income.

85. P. 43; see also Fineman, supra note 74, at 790 (stating that characterization of increased earning power as property rather than as income available for maintenance is driven by the belief that “equality [is] the solution” to the economic problems of divorcing women).

86. See Reynolds, supra note 50, at 832 (stating that the traditional “dominant justification” of alimony is to “accommodate economic need”).

87. See Jennifer Nedelsky, Private Property and the Limits of American Constitutionalism 272-75 (1990) (reviewed in this issue by Professor Thomas W. Merrill — Ed.).


89. See Robert N. Bellah et al., Habits of the Heart (1985); Philip Rieff, The Triumph of the Therapeutic (1966); Charles Taylor, Sources of the Self (1989).

90. See Abraham H. Maslow, Toward a Psychology of Being (1962); Carl R. Rogers, On Becoming a Person (1961).


92. Id. at 3.
committed to "the right to develop oneself, to build up a new life suited to oneself uniquely, to realize and aggrandize the self, through free, open selection among forms, models, and ways of living."93

In family life, this is reflected in what has been called the movement "from role to self."94 In simplified terms, roles prescribe certain standard reciprocal expectations of behavior among members of a social group.95 By contrast, greater emphasis on the self envisions more individual latitude in fashioning one's obligations according to personal preference. Several observers have charted a movement in recent years toward greater attention to individual emotional satisfaction in family life, and toward an understanding of family relationships as more fluid and open-ended products of negotiation.96 The result has been a diminishing sense of the family as a set of standard reciprocal moral relationships and a heightened sense of family life as an arena of psychological adjustment among unique individuals.

The result in family law has been the decline of what Carl Schneider has called "moral discourse."97 No-fault divorce, for instance, proceeds on the assumption that the individuals involved are the only legitimate judges of whether a marriage should continue; unilateral no-fault divorce carries the logic of individualism to its conclusion, by proclaiming that either member of the marriage has the right to disavow the marriage as inimical to his or her personal interest. Similarly, the elimination of fault in many states as a consideration in economic and custody decisions at divorce is consistent with the tenet that blame has no place in analyzing the demise of a marriage, or at least that we have no consensual moral standards that might guide us in fixing such responsibility. The standard of psychological health demands that persons not be constrained by dysfunctional relationships and counsels that they should be able to move on to a better life without baggage from the old.

This is of course not all there is to modern family life; we also live amid competing images of communal devotion and sacrifice. I'm speaking of relative change in emphasis, not absolute transformation.98 Furthermore, we have experienced gains from this movement

93. *Id.* at 2.
98. As family scholar Pepper Schwartz put it:
toward individualism, particularly with respect to women's position within the family. One consequence of the gradual displacement of moral discourse with psychological precepts, however, is greater difficulty in articulating any theory of continuing obligation beyond the end of a marriage.

This difficulty creates a crisis of legitimacy for alimony. Alimony traditionally rested on an analytical foundation of moral reciprocity, which posited that a woman was entitled to the support of her husband in return for her performance of domestic responsibilities. A husband deemed at fault in a divorce action for failure to fulfill his marital duties continued to be subject to his support obligation, for the law proclaimed that he could not unilaterally evade his responsibility by breaching the marital contract. Conversely, a wife's fault could relieve the husband of his duty of support and preclude receipt of alimony after divorce. We know that alimony actually was awarded in only a minority of cases, and that dispositions didn't invariably follow the logic of reciprocal duties. We also know that alimony was closely associated with gender roles that the law has now repudiated. Nonetheless, a coherent analytical framework served to guide and justify alimony decisions. This framework reflected the notion that "people who marry take on special responsibilities for each other because of the commitment that defines marriage and because of the commitments that grow out of a shared life."

In the current age, however, as Professor Fineman observes, "the existence of a prior marital relationship has come to be considered insufficient justification for a continuing obligation." The imposition of responsibility on this basis doesn't fit comfortably with height-

This is not to say that there is an absence of generosity or love [among family members]. It is relative emphasis that is important here, and the point is that the individual will not only come first, he or she will have a social structure that will allow individual agendas to be accomplished.

Schwartz, supra note 96, at 458.


100. As the Supreme Court declared in Stanton v. Stanton, 421 U.S. 7, 14-15 (1975): "No longer is the female destined solely for the home and the rearing of the family, and only the male for the marketplace and world of ideas." See also supra note 13 (describing Supreme Court decisions striking down laws based upon assumption of traditional gender roles).

101. "Alimony awards, indeed divorce awards generally, were financially significant only for the small percentage of divorcing couples with substantial assets, but the disproportionate attention given to those cases served to reinforce, at a symbolic level, the importance of marital responsibilities." Carbone & Brinig, supra note 99, at 978 n.114.

102. Carl E. Schneider, Rethinking Alimony: Marital Decisions and Moral Discourse, 1991 B.Y.U. L. REV. 197, 257. Judith Areen is more cautious about attributing such a historical rationale to alimony. She observes that it arose at a time at which divorces were rarely if ever granted and was adopted in the postdivorce context without any explicit discussion. See JUDITH AREEN, FAMILY LAW: CASES AND MATERIALS 592 (2d ed. 1985).

103. P. 40; see also IACOB, supra note 4, at 167 ("[N]ew laws conclude that ex-husbands have only a transitory responsibility for their former wives' welfare after divorce.").
ened emphasis on individual choice and freely assumed obligation. As a result, we are struggling mightily to formulate an ethic of postdivorce responsibility that seems more consistent with contemporary solicitude for self-development and with greater suspicion of the past as a constraint on personal growth.\(^{104}\) In the face of this difficulty, the image of a “clean break” between divorcing spouses gains considerable appeal.\(^{105}\) Lump-sum property division with minimal alimony is the natural expression of this philosophy. For persons disengaging from a relationship of mutual dependence, it offers a stock of capital to each that will permit “[t]he construction of a new life through the market.”\(^{106}\) With forty acres and a mule, the individual can strike out on her own toward the promised land of autonomy.

Thus, precisely when the most important marital assets are more difficult to conceptualize as property, and when a claim on future income is increasingly important, we seem less and less able to offer a theory of postdivorce obligation. It is not merely, as Fineman argues, that we are unwilling to acknowledge need. It is that we seem to be less willing to conclude that a former spouse should be the one to meet that need. Furthermore, this is not the result simply of equality rhetoric, but of a complex dialectic between individualism and equality. Greater emphasis on the individual as a sovereign apart from social relationships leads naturally to the embrace of formal equality, which posits the abstract similarity of all individuals. In turn, this formulation reinforces our understanding of persons as fundamentally asocial entities, for whom nonconsensual obligation based on the mere fact of a prior relationship seems unfair.

Professor Fineman’s relentless criticism of equality thus leads her to focus excessively on property distribution rules, and by and large to neglect both the importance and complex roots of a declining willingness to impose alimony. Her analysis of changes in economic ordering at divorce thus ultimately offers a critique of only a small part of the picture, which does not grapple with the more complicated texture of divorce reform and economic disadvantage. What kinds of theories of postdivorce obligation can we formulate in a postfault world? Should


\(^{105}\) See, e.g., Kay, *supra* note 62, at 313 (characterization of future earning capacity as property “is inconsistent with the no-fault philosophy that seeks to achieve a clean break between spouses to enable each to begin a new life”).

\(^{106}\) Marcus, *supra* note 62, at 457.
we reject the dichotomy between property and alimony in favor of an approach that draws on characteristics of each? Even if we can construct them, do we have any reason to believe that we can enforce such obligations, given our dismal experience with delinquent child support payments?107 Are the economic benefits of alimony outweighed by the perpetuation of a woman's dependence on her ex-husband? Should there be greater public sector involvement in addressing the financial distress divorce often creates? If so, will that weaken even further men's sense of continuing responsibility? We must confront a host of questions such as these, and Fineman elsewhere has shown her sensitivity to some of them.108 In this book, however, the insight she offers is limited by an overly narrow focus on an equality rule in property division.

IV. GENDER AND CUSTODY

Fineman argues that equality rhetoric also appears in child custody law, in the form of greater legal support for joint custody. In 1975, only one state had any statutory provision for joint custody; more than half the states now have such a law.109 Furthermore, courts in some states without a joint custody statute have established such an arrangement through common law adjudication.110 Many states permit a court to impose a joint custody arrangement over the objection of one of the parents,111 and some states have established a presumption that joint custody is in the best interests of the child.112 These developments, Fineman argues, represent the principle of "equal division" as applied to the issue of custody (p. 163).

The custody law that immediately preceded recent divorce reforms by and large benefited women. First, it considered marital fault in determining which parent should be awarded custody, a practice that usually favored mothers. Second, the law generally presumed that mothers should be awarded custody of at least those children of

108. See Fineman, supra note 74.
109. See Appendix A: Joint Custody Statutes and Judicial Interpretations, in JOINT CUSTODY AND SHARED PARENTING 297-331 (Jay Folberg ed., 2d ed. 1991) [hereinafter Joint Custody Appendix].
111. Joint Custody Appendix, supra note 109, at 297-331.
112. Id. Joint custody actually can involve either joint physical or joint legal custody. Under a joint physical custody arrangement, the child spends a roughly equivalent amount of time residing with each parent. With joint legal custody, the parents are accorded the right to participate equally in major decisions affecting the child, such as choice of religion, choice of school, or significant medical care. Fineman does not distinguish between the two in her discussion. Her emphasis on the possibility that women's ties with their children might be severed seems to imply, however, that her focus is primarily on joint physical custody.
"tender years." The first blow to this system occurred when many states eliminated fault as a consideration in custody proceedings. The second occurred, Fineman argues, when liberal feminists insisted on the adoption of gender-neutral rules in family law as a "symbolic imperative" (p. 80).

Fineman maintains that these developments paved the way for fathers' rights groups to draw on feminist equality rhetoric in pressing for joint custody as a matter of equal rights for men (pp. 81, 87-89). These groups claimed that mothers had no distinctive parental competence superior to that of fathers, a position that was seen as consistent with liberal feminist rejection of gender stereotypes (pp. 88-89). Men's groups asserted the unfairness of a system that they claimed "always gave mothers custody and treated [men] as nothing more than 'walking wallets'" (p. 88).

Men were assisted in their campaign by members of the "helping professions" — psychologists, social workers, and others who provide emotional counseling. With the loss of relatively predictable rules or presumptions, courts were confronted with the need to decide each case on the basis of the open-ended standard of the "best interests of the child." Counseling professionals moved in to fill this vacuum, Fineman says, by promoting their expertise in assessing the likely psychological consequences of different custody arrangements in individual cases. They offered social science research as a source of guidance to courts otherwise adrift in a highly subjective and speculative exercise. Furthermore, Fineman argues, they relied upon therapeutic rhetoric to push for moving the custody determination out of the adversarial court system and into the ostensibly more conciliatory realm of mediation (pp. 144-69). As experts in counseling, they were the logical parties to supervise this process and to provide recommendations to the court as to which custody arrangement was preferable.

Fineman observes that these procedural reforms contained a substantive component: the model of shared postdivorce parenting as the ideal form of custody. This model emphasizes the importance of the continued involvement of both parents in the child's life, regardless of the level of past participation in child rearing. This model is based in part on social science research emphasizing the significance and distinctiveness of fathers' contributions. From this perspective, requests for sole custody are suspect. They are likely to be seen as the product of the unresolved hostility of one parent toward the other, rather than

113. The age varied, but generally was up to ten or eleven years old. Jamil S. Zainaldin, The Emergence of a Modern American Family Law: Child Custody, Adoption, and the Court, 1796-1851, 73 Nw. U.L. Rev. 1038, 1085 (1979).

114. For example, see the California divorce mediation process described in Robert H. Mnookin et al., Private Ordering Revisited: What Custodial Arrangements Are Parents Negotiating?, in DIVORCE REFORM, supra note 9, at 37, 41.
sentiment based on concern for the child's best interest. Thus, Fineman concludes, liberal feminists, fathers' rights groups, and psychological professionals all have combined to press successfully for an increased legal preference for joint custody (pp. 79-143).

Fineman argues that joint custody awards in cases in which neither parent genuinely favors it has created serious problems for women. Joint custody has "profoundly affect[ed] bargaining power between spouses at divorce" (p. 150), because men now plausibly can threaten a custody challenge and extract economic concessions in return for withdrawing it. Furthermore, women who have devoted themselves to childrearing now are more vulnerable to disruption of the bond with their children. Mothers typically see joint custody as a loss, while fathers see it as a victory (p. 164), and today, Fineman argues, "a man who pursues a custody case has a better than equal chance of gaining custody" (p. 90).

The continuous contact between parents that is necessary under joint custody also may cause problems by prolonging and exacerbating conflict, resulting in emotional stress for both parents and children. Accordingly, Fineman argues, it may increase an ex-husband's control over his ex-wife and children (p. 164). Moreover, granting a father joint legal custody while the mother retains physical custody can give a father rights without any commensurate day-to-day responsibilities. Joint custody also invites greater ongoing state supervision over the postdivorce family unit, because of the enhanced possibility of childrearing conflicts between mothers and fathers. Finally, Fineman argues, joint custody devalues the disproportionate amount of caretaking that mothers typically provide, proclaiming instead that the father's mere tie of biology should give rise to equal parental rights.

Fineman devotes considerable space to demonstrating that the studies on father custody that have served as the empirical underpinning for joint custody are much less conclusive than proponents contend (pp. 127-43). Given this, and given the myriad ways in which she believes joint custody laws disadvantage women, Fineman suggests that courts should adopt a presumption that custody should be awarded to the parent who has been the primary caretaker of the child during the marriage. This rule is formally gender-neutral but would reward the nurturing behavior that mothers normally provide under the current gendered division of labor system. Furthermore, it would emphasize factfinding about past behavior, rather than speculation about future behavior, and thus would require "an inquiry traditionally performed by courts" (p. 182).

Fineman's critique of joint custody echoes that of several other
critics who have characterized this development as detrimental to women. In addition, her description of the influence of fathers’ rights organizations in pushing for joint custody appears supported by the historical evidence. Her account of the movement for joint custody evinces a sensitive and perceptive awareness of the ways in which rhetoric helps constitute our social world, shaping our understanding of both our situation and the possibilities for responding to it. Her close analysis of the literature on father custody underscores the perils of uncritical acceptance of social science research and the importance of eschewing broad pronouncements in favor of attention to nuance and context. Fineman thus undermines any lingering notion that joint custody is an unqualified good, a happy solution to the conflict that often attends the issue of child custody.

Yet Fineman herself succumbs to the impulse toward absolutism in her categorical denouncement of joint custody. While literature on the effects of various custody arrangements is still in an early stage, research suggests that joint custody may work well or ill depending on a variety of factors that characterize different situations. This literature has explored the effect of joint custody on matters such as parental hostility, payment of child support, visitation, the well-being of children, and continued litigation under a variety of conditions. At a minimum, it indicates that we should neither accept nor reject joint custody uncritically, but must be cognizant of particularities in assessing its propriety in various situations. The dangers of categorical thinking are also articulated by Katharine Bartlett and Carol Stack, who caution that statements about the effect of joint custody on women as a group ignore racial and socioeconomic differences among women that affect the way custody arrangements are perceived and experienced. Given Professor Fineman’s emphasis on the empirical effects of law and her subtle analysis of the research on father custody,


117. See Jacob, supra note 4, at 137-38.

118. See, e.g., DEBORAH A. LUEPNITZ, CHILD CUSTODY (1982); Alice Abarbanel, Shared Parenting After Separation and Divorce: A Study of Joint Custody, 49 AM. J. ORTHOPSYCHIATRY 320 (1979); W. Glenn Clingempeel & N. Dickon Reppueci, Joint Custody After Divorce: Major Issues and Goals for Research, 91 PSYCHOL. BULL. 102 (1982); Susan Steinman, Joint Custody: What We Know, What We Have Yet to Learn, and the Judicial and Legislative Implications, 16 U.C. DAVIS L. REV. 739 (1983); Susan B. Steinman et al., A Study of Parents Who Sought Joint Custody Following Divorce: Who Reaches Agreement and Sustains Joint Custody and Who Returns to Court, 24 J. AM. ACAD. CHILD PSYCHIATRY 554 (1985). For an examination of the limitations of many of the joint custody studies that have been done thus far, see Elizabeth Scott & Andre Derdeyn, Rethinking Joint Custody, 45 OHIO ST. L.J. 455, 484-95 (1984).

it is puzzling that she is not more grounded and discriminating in her assessment of joint custody.

One study Fineman may not have had the opportunity to consult before publication — that conducted by Mnookin, Macoby, Albiston, and Depner — is perhaps the most comprehensive study of custody to date. Its authors conclude that their study “contradict[s] the claims of those who suggest that mothers are losing custody in a high proportion of cases.”

Nearly eighty percent of physical custody cases involved no conflict between mothers and fathers. Mothers' requests for custody were submitted more than ten times as often in these cases as fathers' requests, and the mother received sole custody in 90% of these cases. In cases of conflict, mothers' requests were granted twice as often as fathers'. When each parent sought sole physical custody, women won 46% of the cases and men 9.6%.

In the county for which historical data were available, the study found that joint legal custody had increased from 25% in 1979 to 79% in 1985-1988. Because mothers are awarded sole physical custody in a large percentage of cases and have de facto physical custody even in many instances of joint custody or father custody, however, the authors question the practical significance of this shift. The study did not attempt to determine the extent to which custody challenges might be used as economic bargaining ploys, but some evidence at least suggests that they were not. Less than 9% of the fathers asked for more custody than they actually desired, and nearly 35% of the fathers asked for less custody than they really wanted. In addition, the award of joint legal custody was not significantly related to the amount of the child support granted, which suggests that “custodial mothers did not substantially compromise on child support to keep sole legal custody.” Some of the dire predictions about joint custody thus may be unfounded.

Furthermore, an article presenting data from the same study indicates that joint legal custody was not strongly associated with greater

120. Mnookin et al., supra note 114, at 71.
121. Id. at 52.
122. Id. at 53.
123. Id. at 54. The remainder of the cases were resolved by awarding joint custody.
124. Id. at 59. Joint physical custody in both counties under study was awarded about in about 20% of the cases. Id. at 67.
125. Some 39.6% of formal joint physical custody arrangements were de facto mother custody, as were 23% of formal father custody arrangements. Id. at 67.
126. Id. at 49. Some 5.1% of the women did the same. Id.
127. Id. at 49. Only 12.2% of the mothers did the same. Id.
128. Catherine R. Albiston et al., Does Joint Legal Custody Matter?, 2 STAN. L. & POLY. REV. 167, 176 (1990). It is reasonable to believe, however, that concern over retaining sole physical custody might create more incentive to make economic concessions, particularly if the authors are correct that joint legal custody is seen as no significant threat to a mother's everyday control over the child.
contact between fathers and their children,\textsuperscript{129} with more involvement in either everyday or major decisions about the child,\textsuperscript{130} with greater compliance with child support orders once income was accounted for,\textsuperscript{131} or with payment for extra items for the child.\textsuperscript{132} Overall, “though policies concerning standards for custody decisions may be gender-neutral, social realities still produce gender differentiation between parents.”\textsuperscript{133} Thus, some of the aspirations of joint custody proponents also appear to be unfulfilled. Joint custody seems to be neither as bad nor as good as its opponents and supporters respectively claim.

Fineman might well argue that this research supports her view that the primary caretaker presumption is preferable because joint custody creates more potential for bargaining abuse and maternal disruption without providing any concomitant benefits. This seems plausible enough.\textsuperscript{134} Yet Fineman fails to confront a powerful argument against the primary caretaker presumption: that it perpetuates gendered patterns of childrearing. Fineman acknowledges that the presumption will tend to result in more mothers than fathers obtaining custody, but says that she “refus[es] to accept . . . that there is a problem, legal or social, with the fact that mothers continue to receive custody of their children in large numbers” (p. 118). Rather, she argues, “if we value nurturing behavior, then rewarding those who nurture seems only fair” (p. 183).

Fineman’s argument has considerable appeal. Her apparent lack of concern about the disparate gender impact of the presumption, however, stems from what is probably the most serious problem in her book: her cramped view of law as the mere reflection of social attitudes. On her view, it is simply misguided to look to law to help reshape relations between men and women. To worry about the “message” that law may be sending, she maintains, is to pursue the chimerical “symbolic” benefits that have led so many feminists astray. It is worth exploring this position in more detail, because it shows how

\textsuperscript{129.} \textit{Id.} at 172-73.
\textsuperscript{130.} \textit{Id.} at 173-74.
\textsuperscript{131.} \textit{Id.} at 176.
\textsuperscript{132.} \textit{Id.}
\textsuperscript{133.} Mnookin et al., \textit{supra} note 114, at 74.
\textsuperscript{134.} A study of Minnesota’s experience with the primary caretaker presumption, however, injects a note of caution. The study found that adoption of the presumption “caused an explosion of litigation,” primarily over the issue of which parent was the primary caretaker. Gary Crippen, \textit{Stumbling Beyond Best Interests of the Child: Reexamining Child Custody Standard-Setting in the Wake of Minnesota’s Four Year Experiment with the Primary Caretaker Preference}, 75 MINN. L. REV. 427, 452 (1990). The uncertainty resulting from increased litigation suggests that the presumption may create the opportunities for bargaining abuse for which Fineman condemns the joint custody preference. The Minnesota legislature ultimately rejected the presumption, requiring courts to consider multiple factors under the best interests standard. \textit{Id.} at 428-29.
Fineman's analysis of both the economic and custody aspects of divorce is vulnerable to the very charge that she levies against liberal feminists—namely, that they fail to take into account the background system of gender in which we all live.

V. LAW, BEHAVIOR, AND CULTURAL MEANING

Professor Fineman is emphatic in declaring that her analysis "assumes the relative powerlessness of law to transform society as compared to other ideological institutions of social constitution within our culture" (p. 10). The mistake of the liberal feminists, she argues, was their assumption that law could be used as "the instrument of social change" (p. 10). A more realistic assessment, she maintains, is that law is "more a mirror than a catalyst" (p. 11), which can "seldom if ever be used to initiate" social change.135 Family law should be based not on "grand theoretical abstractions," but on the actual circumstances of women and children (p. 11).

Fineman thus sees the options for conceptualizing law as binary: law is either an independent or dependent variable, either a cause or effect of social attitudes. Since she sees law as primarily passive reflection, she argues that it should simply address those in need, without attending to unfounded concerns about the broader message that law may be sending. Fineman regards her approach as a hardheaded, pragmatic focus on the "real" material world that people occupy, a world in which law is simply the vehicle for effectuating the desires that arise independently of the legal universe.

It is surely wise to harbor some skepticism about claims that law can transform social attitudes. There may be particular temptation for lawyers and legal academics to overemphasize the changes that law can produce, and to underemphasize the stubborn persistence of habits of mind that have been forged in the context of daily existence. Too many of us are acutely aware of the gap between the law on the books and the law as lived to be overly sanguine that the formal proclamation of ideals will necessarily cause a realignment of beliefs and behavior. Furthermore, undue attention to law as a vehicle for social change may deflect energy away from more broadly based political efforts that have greater promise for changing consciousness in a more enduring fashion.136

Caution and healthy skepticism need not lead, however, to categorical rejection of law as an influence in the formation of attitudes.

135. P. 10; see also pp. 10-11 ("No matter what the formal legal articulation, the implementation of legal rules will track and reflect the dominant conceptualization and conclusions of the majority culture.").

The assumption that law is merely effect is as simplistic as the assumption that it is simply cause; neither position does justice to the complex relationship among law, behavior, and culture. Fineman's categorical embrace of one polar position leaves her open to criticism that she ignores at least two more sophisticated conceptions of law, each of which can be used to argue that her approach to the economic and custody consequences of divorce may perpetuate a gender system that will continue to disadvantage women. These criticisms are not necessarily conclusive. Fineman's failure to confront them, however, detracts from the force of her argument and reflects a missed opportunity to make a richer and more subtle contribution to the debate about divorce reform.

The first conception is of law as the provision of a set of incentives, which affects the costs and benefits of various alternative courses of action. 137 From this perspective, a divorce regime that allocates children and a greater share of economic assets to the person who assumed more domestic responsibility during the marriage lowers the costs associated with forgoing employment opportunities outside the home. To the extent that we compensate a spouse at divorce for these forgone opportunities, we eliminate at least any economic disincentives to concentrate on the domestic rather than the market sphere. Observers who believe that we should encourage selfless behavior that furthers shared spousal interests acknowledge this connection between incentives and behavior, and argue that the failure adequately to compensate the spouse who devotes herself to household needs will ultimately reduce the willingness to engage in unselfish behavior. 138

A commitment to rewarding the assumption of domestic responsibility can be couched in gender-neutral terms, so that either husband or wife is the potential beneficiary. The existing gender system, however, makes it much more likely that women rather than men will find their cost-benefit calculus affected by such measures. We know that women generally earn less income than men, and that their career opportunities tend to be more circumscribed than those of their male counterparts. 139 The costs of forgoing market activity are thus lower for women than for men. We also know that socialization 140 often results in women's higher valuation of the benefits available from child

137. See Sugarman, supra note 11, at 141-42 (stating that one way to see divorce law is as set of behavioral incentives). Perhaps the most prominent example of this orientation is law and economics. See, e.g., A. MITCHELL POLINSKY, AN INTRODUCTION TO LAW AND ECONOMICS (1983); RICHARD A. POSNER, ECONOMIC ANALYSIS OF LAW (1972).

138. See, e.g., RHODE, supra note 62, at 154 ("If we wish to encourage sharing relationships, we cannot continue to penalize sharing behavior."); Prager, supra note 42, at 12 (noting that marital property law's failure to reflect sharing principles may discourage cooperative behavior).

139. See supra notes 18-45 and accompanying text.

140. And perhaps biology, though that is a more controversial proposition. See generally THEORETICAL PERSPECTIVES ON SEXUAL DIFFERENCE (Deborah Rhode ed., 1990).
An increase in the benefits available from domestic specialization, or, put differently, a decrease in the costs, thus is likely to make the domestic option attractive to many more women than men. As a result, short-term measures intended to address women's dependency may encourage a pattern of choices that perpetuates that dependency in the long run, preventing many women from becoming self-supporting economic actors.

This potential for reinforcement of the gender system is underscored by the fact that economists who see efficiency gains from the traditional division of labor within the household advocate generous economic compensation for women at the time of divorce. These analysts deem such compensation necessary in order to induce women to invest in household as opposed to market skills in the face of uncertainties about the length of the marriage. Without a transfer of assets at divorce, Elizabeth Landes has argued, "the wife's desired level of home production would fall substantially short" of the optimum. An efficient level of alimony thus will "encourage efficient resource allocation within marriage" to the extent that it "approximate[s] the value of the wife's forgone opportunities from entering the marriage."

The dilemma posed by a desire both to help those in need and to avoid the creation of incentives that reinforce women's dependence is reflected in the work of Professor Herma Hill Kay. On the one hand, Professor Kay favors adequate compensation for at least some wives who have sacrificed career opportunities for homemaking responsibilities. On the other hand, she argues that we should "withdraw existing legal supports" for the "division of function by sex within marriage." This is necessary, she maintains, because women's position will never improve as long as they continue to "make choices that will be economically disabling." As June Carbone and Margaret Brinig have pointed out, the logical conclusion of Kay's second sug-

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141. See RHODE, supra note 62, at 165 (noting that women who make investments in human capital still progress more slowly than men, which makes concentration on household responsibilities more appealing than it is to men).

142. GARY S. BECKER, A TREATISE ON THE FAMILY 14-37 (1981); Lloyd Cohen, Marriage, Divorce, and Quasi Rents; Or, "I Gave Him the Best Years of My Life," 16 J. LEGAL STUD. 267 (1987); Elizabeth M. Landes, Economics of Alimony, 7 J. LEGAL STUD. 35 (1978).

143. Landes, supra note 142, at 46. This is because the wife has a greater proportion of investment in activities that are "marital specific," such as "child care and development, meal preparation, home repair, and activities that contribute generally to the health and welfare of the family" that would be "less valuable if the marriage were to dissolve." Id. at 40.

144. Id. at 58.

145. Id. at 49.


147. Id. at 85.

148. Id. at 80.
gestion is that we should provide women with "less, not more, financial support upon divorce." Kay's difficulty in reconciling her two positions reflects how complicated our assessment of the best course of action becomes when we acknowledge that law may produce incentives for certain types of behavior. With respect to divorce law, this perspective requires that we at least confront the possibility that short-term attention to need may reinforce choices that perpetuate long-term dependency.

Even if we are skeptical about family law's capacity to provide incentives to which persons respond, a second conceptualization of law might also serve as the basis for a critique of Fineman's analysis. This is the view that law plays a part in creating cultural meaning — those understandings of self, others, and the world at large that make it possible for people "to imagine principled lives they can practically lead."

This perspective rejects the idea that law is either (or even primarily) cause or effect. Rather, it is both: an active element in the shaping of culture that at the same time cannot help but be influenced by that culture. Law is one way among many that a culture attempts to impose a meaningful order upon events. As self-interpreting beings, we live by narratives that purport to bestow coherence upon the tangled and fragmented world of sense impressions. Law is one source of narrative, a cultural practice that "gives us our terms for constructing a social universe by defining roles and actors and by establishing expectations as to the propriety of speech and conduct." Locating ourselves within this universe, we can see ourselves as participants in an ongoing story, in which some things are worthy of praise and others of blame, and in which we can imaginatively expand our sense of self both backward into history and forward into the future.

This focus on structures of meaning finds problematic the assumption of a disjunction between the material and symbolic world. Rather, material circumstances give rise to certain forms of symbolic action, which in turn provide particular interpretations of material


151. "What Frank O'Hara said of poetry, that it makes life's nebulous events tangible and restores their detail, may be true as well, and no less variously accomplished, of law." GEERTZ, supra note 150, at 182.

152. JAMES BOYD WHITE, RHETORIC AND LAW: THE ARTS OF CULTURAL AND COMMUNAL LIFE, in HERACLES' BOW, supra note 150, at 29, 36; see also Bartlett & Stack, supra note 119, at 28 (stating that, to the extent that law influences ideology, it affects how persons interpret events).
Linguistic scholars, for instance, have suggested how our physical embodiment gives rise to certain cognitive models, which we then project onto new and more abstract situations through the use of metaphor. The symbolic deployment of metaphor is thus central to our functioning within the world, an exercise that is rooted in material circumstances even as it offers interpretive models for making sense of those circumstances.

Fineman therefore is simplistic when she claims that what distinguishes her analysis is her "belief in the desirability of basing law on what is concrete rather than what is abstract" (p. 7). This assertion suggests a dichotomy between material and symbolic realms and seems to posit some basic sphere of "real life" unmediated by interpretive abstractions. Yet symbolic self-understandings, aspirations, and images of conduct are as "real" as anything else, because they are woven into the fabric of meaningful everyday experience. The assumption that law is properly associated only with a self-contained material world fails to recognize that law consists of a stock of symbols that represent "a distinctive manner of imagining the real."

This integration of the material and the symbolic is particularly apparent in family life. It is within the family that we come to full consciousness as distinct human beings in a world of other beings; we first encounter joy, rage, love, jealousy, anger, altruism, and a host of other emotions in our interaction with other family members. These experiences serve powerfully to inform our understanding of more abstract basic moral concepts, which in turn provide cues about the propriety of specific behavior and expressions of emotion in particular instances. Family life, then, is the realm in which we first experience the imposition of narrative coherence upon primal sensation. Put differently, it is where we hear our first stories about what it means to be human. Not surprisingly, then, as Fineman herself acknowledges,


154. Geertz, supra note 150, at 184.

discourse about the family is "highly emotionally charged and fraught with symbolism" (p. 17).

Family law is one source of narrative about what it means to inhabit this world of the family. It offers certain models and aspirations that are intended to guide behavior, perhaps less by manipulating the calculus of costs and benefits than by promoting the adoption of particular self-understandings. People draw a sense of what it means to be a husband, wife, or parent in part from the expectations expressed in law, even if they do not respond directly to the existence of a given rule. People who inhabit worlds in which spouses must prove fault to the satisfaction of the state in order to divorce, or in which minors must obtain parental consent to obtain an abortion, or in which the state equalizes the standard of living of divorcing spouses, do not just live in different material worlds from people who are subject to different legal rules. To some degree, they also inhabit different conceptual worlds, defined by distinct sets of norms and values on which people rely in assessing different courses of action.

Several recent scholars have emphasized that divorce law shapes the expectations that persons bring to marriage, because the enforcement of some obligations and not others necessarily provides an indication of what it means for two persons to be married to one another. Lenore Weitzman, for example, has expressed concern that a decline in financial assistance for dependent spouses at divorce not only has visited economic hardship, but "has altered the obligations of the marriage contract, and, as a result, is creating new norms and new expectations for marriage and family commitments in our society." Professor Fineman acknowledges that "divorce rules symbolically reflect more than what is considered to be appropriate legal policy," and that they "also stand as eloquent statements about society's views on the nature of family and marriage" (p. 12). She does not, however, see those statements as having any effect on self-understanding. Rather, for Fineman the causal arrow seems to run in only one direction; law is simply the empty vessel into which we pour our social attitudes.

Fineman's narrow view of the relationship between law and culture leaves her vulnerable to charges that her proposals might send a message that current gender arrangements are desirable and inevita-

156. See Kevin J. Gray, REALLOCATION OF PROPERTY ON DIVORCE 1 (1977) (stating that the law of property division at divorce "affords a peculiar wealth of commentary on such matters as the prevailing ideology of marriage, the cultural definition of the marital roles, the social status of the married woman and the role of the state vis-à-vis the family"); Rhode, supra note 62, at 149 ("Policies concerning marital dissolution have always given important signals about gender roles and cultural priorities.").

157. Weitzman, supra note 1, at xv; see also Reynolds, supra note 50, at 904 (noting that judicial decisions regarding property division "appear[] to have concluded that the availability of no-fault divorce has redefined marriage so that spouses no longer assume that they may have commitments to the other that survive divorce").
ble. Specifically, given the backdrop of the existing gender system, divorce law that treats economic transfers and custody as a "reward" for concentrating on household tasks may reinforce the message that domesticity is a viable alternate career for women. Internalization of this understanding by both men and women would perpetuate the traditional division of labor, prompting a wife to forgo career investment even though "[e]mployment is likely to make women more economically self-sufficient, at least in the long run."158

Rejection of joint custody in favor of the primary caretaker has met with particularly pointed criticism on this ground. Katharine Bartlett and Carol Stack have maintained that "[t]he feminist critique of joint custody recognizes 'reality,' but only part of it, and perpetuates antiegalitarian norms that contribute to the continuation of this reality."159 They have cautioned that greater assurance that women will gain custody may provide short-term benefits, but at the cost of furthering stereotypes that "women usually will (read, should) take primary responsibility for the caretaking of children."160 While the primary caretaker presumption is formally gender neutral, "it leaves untouched a non-neutral and discriminatory reality" in which women remain economically dependent because of their concentration on child rearing.161 Favoring the primary caretaker thus takes the status quo as given, an approach dictated by the assumption that law is powerless to change social attitudes.162

According to Bartlett and Stack, by contrast, joint custody offers an alternative vision of parental responsibilities, which assumes that "both parents should, and will, take important roles in the care and nurturing of their children."163 They argue that custody law shouldn't be used to reward parents who "earn" the "right" to custody, because that orientation fosters an understanding of parental responsibilities as contingent.164 Rather, law should express the ideal that nurturing children is a moral imperative incumbent on both parents, which cannot be disavowed. By holding up this vision of parenthood, joint custody may be able in subtle ways to reshape attitudes about responsibility for children. Its expression of what it means to be a parent becomes part of the stock of narratives by which individuals make sense of their lives and their relations with others.

If, then, we focus on law as an element in the creation of cultural

158. Bartlett & Stack, supra note 119, at 18.
159. Id. at 40.
160. Id. at 32.
161. Id.
162. "Neutrality in this context is a facade, describing how things are regardless of what better state of affairs one might imagine." Id.
163. Id. at 33.
164. Id. at 33-34.
meaning, we might prefer joint custody to the primary caretaker pre­
sumption even if research indicates that recent legal change appears
not to affect current patterns of childrearing. The study discussed ear­
erlier, which concluded that joint custody is neither as good nor as bad
as partisans contend,165 underscores this point. As researchers in that
study suggest, “[p]erhaps the importance of joint legal custody is that
it is a legislative affirmation that fathers, as well as mothers, are re­
sponsible for their children after divorce.”166 The impact of joint cus­
tody therefore “may best be measured not by comparing sole and joint
legal custody families of the same temporal cohort, but by comparing
successive cohorts on parental behavior following divorce.”167 Attitu­
dinal change often occurs slowly and gradually over time, as persons
assimilate various cultural cues about appropriate behavior. Regula­
tion premised on the assumption that law plays no part in this process
may forgo the opportunity to transform, and may in fact promote,
underlying patterns of behavior that sustain inequitable
arrangements.168

These objections to Fineman’s analysis are not necessarily conclu­
sive. Her failure to confront them, however, undermines the force of
her argument and deprives us of the opportunity to engage in a richer
and more complex debate about the direction of divorce law. Discus­
sion of just a couple of lines of argument suggests the dimensions of
such a debate. Fineman might respond to critics, for instance, by say­
ing that, as long as women are not economically harmed by choosing
caretaking roles, we can afford to be indifferent about the continuation
of a traditional division of labor. She might even invoke what has been
called “difference feminism” to argue that women’s emphasis on per­
forming the tasks of nurturance reflects a distinctive female orienta­
tion of care, which eschews a male model of identity based on
economic self-interest.169

This response in turn might provoke a reply that women’s ten-

165. See supra notes 120-33 and accompanying text.
166. Albiston et al., supra note 128, at 177.
167. Id.
168. “[A]n end to the law’s complicity in inequitarian norms may be a precondition of
reform and even a catalyst for it.” Bartlett & Stack, supra note 119, at 30 (footnote omitted).
169. For various versions of this school of thought, see JEAN B. ELSTAIN, PUBLIC MAN,
PRIVATE WOMAN (1981); CAROL GILLIGAN, IN A DIFFERENT VOICE (1982); NELL NODDINGS,
CARING: A FEMININE APPROACH TO ETHICS AND MORAL EDUCATION (1984); SARA RUD­
DICK, MATERNAL THINKING (1989); Carrie Menkel-Meadow, Portia in a Different Voice: Spec­
ulations on a Women’s Lawyering Process, 1 BERK. WOMEN’S L.J. 39 (1985); Suzanna Sherry,
Fineman elsewhere has expressed her belief that “many women experience society in ways
significantly different from the ways that men experience society.” Martha L. Fineman, Chal­
lenging Law, Establishing Differences: The Future of Feminist Legal Scholarship, 42 FLA. L.
REV. 25, 37 (1990). She stresses that her approach “is based on experiential, not essential dif­
ferences,” which flow from “a variety of experiences — material, psychological, physical, social,
and cultural.” Id.
dency to assume primary caretaking responsibility reflects not so much the operation of a distinct set of feminine values as the influence of a system of gender domination. 170 The embrace of domesticity may be rational within that structure of choices, but it does not necessarily represent an outcome that women would choose were they not constrained by social pressures and a segregated job market. But if that is true, a rebuttal might ask, won't our failure to compensate women for the assumption of domestic responsibility in effect penalize women for "choices" that they did not freely make?

Another reply to Fineman's argument might be that we have reason to be concerned about the traditional division of labor even if women suffer no economic disadvantage as a result of it. Some scholars argue that female-dominated child care plays a powerful role in generating dynamics of personality development that perpetuate male domination. 171 These analysts focus on the emotionally charged nature of the infant's pre-Oedipal interaction with her caretaker, usually the mother. The infant's condition of absolute dependence, they theorize, gives rise both to rage at the mother as well as the expectation that her needs naturally will be effaced for the sake of others. These deeply rooted sentiments then contribute to the systematic devaluation of women's experience. We have barely begun to explore the implications of these ideas for family law. 172 Nonetheless, they arguably should at least give us pause before we assume that economic dependence is the only reason for concern about a division of labor by gender. In turn, a rebuttal might draw on critiques of psychoanalytic tenets and their application to gender relations and the law. 173

These are but a few of the issues that a broader conception of law forces us to confront in discussing divorce reform. They reflect awareness of the dynamic relationship among law, behavior, and culture, in which legal reforms adopted within a given social context in turn have the potential to change the contours of that context. They remind us that our actions often have unexpected and far-flung consequences that resonate both on a material and symbolic level. Ideally, we may want, as Herma Hill Kay put it, "a nonpunitive, nonsexist, and nonpaternalistic system of marriage dissolution built on sharing prin-

170. See, e.g., Williams, supra note 37, at 802-06.

171. See Nancy Chodorow, The Reproduction of Mothering (1978); Dorothy Dinnerstein, The Mermaid and the Minotaur (1976). Chodorow has sought to add more layers of complexity to her initial formulation; a sense of the evolution of her thought can be gained from the essays contained in Nancy J. Chodorow, Feminism and Psychoanalytic Theory (1989). For a critique of The Reproduction of Mothering that stresses the importance of considering factors such as race and class, see Elizabeth V. Spelman, Inessential Woman 80-113 (1988).


173. See, for example, the essays collected in the symposium on Chodorow's ideas, On The Reproduction of Mothering: A Methodological Debate, 6 SIGNS 482 (1981).
ciples.174 As the discussion in this section indicates, however, there is considerable internal tension among the elements in such a formula. Fineman’s rigid dichotomy between law as cause and law as effect, and between the symbolic and the concrete, unfortunately limit the extent to which her book provides guidance in the face of our dilemma.

Fineman also limits the value of her contribution by positing another rigid dichotomy: equality versus equity. Although she educates us about the perils of an uncritical embrace of equality, her categorical rejection of that concept neglects equality’s potential to challenge the inequity that she decries.

VI. EQUALITY AND EQUITY

Commitment to the principle of equality has been a failure in family law, Fineman argues, because it has produced inequitable results. Women and children tend to be much worse off than men as a result of divorce, primarily because of divorce rules that ignore their vulnerability for the sake of adherence to an abstract ideal of equality. As a result, we must choose between equality and equity. Because equality rhetoric is “too easily appropriated and utilized to gain support for antifeminist measures,” Fineman maintains that “it would seem time to abandon equality” (p. 190). In other words, if you want justice, don’t pursue it in the name of equality.175

Fineman’s critique throughout her book, however, is not of equality rhetoric in all its forms, but of a particular instance of it: “‘rule,’ or formal, equality” (p. 3). Rule equality demands that formally neutral rules be applied to all, so that everyone is treated the same. It proceeds on the assumption that people are essentially the same, so that the burden of proof is on those who advocate different treatment. By contrast, “result-equality” (p. 3) seeks to ensure that “the effects of rules as they will be applied will place individuals in more or less equal positions” (p. 3). Result equality thus may require unequal formal treatment. Given women’s disadvantage in the market, Fineman contends, feminists should have made result equality the guiding principle of divorce reforms (p. 4). Instead, because of the desire for a symbolic assertion of the principle that men and women are basically the same, gender-neutral rule equality dominated reform efforts.

Fineman’s analysis is consistent with that of other recent feminists who have criticized rule equality as insensitive to the ways in which men and women are not similarly situated.176 Furthermore, these crit-

174. Henna Hill Kay, Beyond No-Fault: New Directions in Divorce Reform, in DIVORCE REFORM, supra note 9, at 6, 36.
175. See p. 2 (“[I]n order to do equity we must move away from equality as the grand principle in family law reform. . . .”)
176. See, e.g., ELIZABETH H. WOLGAST, EQUALITY AND THE RIGHTS OF WOMEN (1980); Mary E. Becker, Prince Charming: Abstract Equality. 1987 SUP. CT. REV. 201; Lucinda M.
ics argue, the determination of whether persons are the same often implicitly uses a male standard as its conception of the individual. Lucinda Finley, for instance, has observed that the law has required employers to make numerous accommodations for employees to participate in military service, the vast majority of whom are male. Only a very small percentage of employees receive these benefits, but the accommodations tend not to be seen as "special" provisions for workers who are "different" from others. 177 By contrast, an argument for pregnancy leave tends to be cast as a request for "special" treatment because women are "different" from other workers. The explanation in each instance is the implicit use of a model based on male experience. 178

Fineman thus draws on a cogent critical perspective in her contention that rule equality may have diminishing returns as a vehicle for gender justice. More problematic, however, is her move from this proposition to the categorical rejection of equality as a source of inspiration because of its association with rule equality. This seems unnecessarily sweeping. To be sure, there may be a tendency in American culture to associate equality in general with rule equality in particular. Fineman observes that equality has a distinct legal history, which creates the danger that reforms pursued under its banner will be "confused and confounded by the legalistic meaning and content of the term" (p. 35). The passage of the Equal Protection Clause, for instance, after a period of formal legal discrimination, and the construction of that Clause to encompass formal but not substantive equality, 179 surely contributes to a perception that equality means rule equality. Fineman's mindfulness of this powerful pull toward a particular conception of equality therefore seems sensible.

Fineman's conclusion that this warrants rejecting any appeals at all to equality seems premature, however. First, it neglects recent feminist scholarship that has attempted to reformulate a conception of equality that rests not on the demonstration that men and women are the "same," but on the accommodation of difference. 180 Christine Lit-

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177. See Finley, supra note 176, at 1176.
178. See MARTHA MINOW, MAKING ALL THE DIFFERENCE: INCLUSION, EXCLUSION, AND AMERICAN LAW 75 (1990) ("The assumptions that differences lie within people obscures the fact that they represent comparisons drawn between people, comparisons that use some traits as the norm and confirm some people's perceptions as the truth while devaluing or disregarding the perspectives of others.").
180. This difference may be socially constructed or biological.
tleton, for instance, has acknowledged that formal legal equality is of minimal use when we encounter “real” difference, that it often is available only if a woman’s experience can be analogized to a man’s, that it treats “difference” as located “within” women, and that it assumes gender-neutral institutions with respect to which men and women are similarly situated. Littleton, nonetheless argued that the wholesale rejection of equality in favor of concepts such as justice or “special rights based on special needs” neglects the powerful potential of equality rhetoric. Equality serves to express a “consistent theme of belonging, of somehow ‘counting’ as human,” and is capable of articulating “a commonality among human beings.” As a result, while equality is now enmeshed in a system of gender, “it is capable of having meaning beyond that system.”

Littleton offers a reformulation of equality in terms of “equality as acceptance.” This principle asserts that “[t]he difference between human beings, whether perceived or real, and whether biologically or socially based, should not be permitted to make a difference in the lived-out equality of those persons.” The focus is not on whether men and women are the same or different, but on the ways in which any asserted differences are used to create and justify disadvantage. A society animated by equality as acceptance will strive to make gender differences “costless relative to each other,” so that those pursuing either a “feminine” or “masculine” way of life will obtain “equal resources, status, and access to social decisionmaking.” Thus, for example, those who choose to concentrate on “socially female occupations” such as childrearing should receive benefits comparable to those who opt for “socially male occupations” such as law or business.

182. Id. at 1310.
183. Id. at 1284 (footnote omitted).
184. Id. at 1284 n.29. Littleton also suggests that equality analysis has the practical benefit of offering “one of the few avenues by which concrete experiences of subordination can be translated into legal claims.” Id. at 1284.
185. Id. at 1283.
186. Id. at 1285.
187. Id. at 1284-85 (emphasis omitted).
188. Id. at 1297.
189. Id.
190. Id. at 1301. Although she proceeds from a somewhat different perspective, Mary Becker offers some examples of how compensation might be provided so as to assure comparable benefits for childrearers. Mothers could be given preferences in employment such as those given veterans in many states: “Large employers could give mothers extended leaves while their children are young, just as they gave male inductees extended leaves for military service during the operation of the draft”; and childrearers “could be given social security credits in their own accounts” rather than be entitled only to claims as their husbands’ dependents. Becker, supra note 176, at 208-09.
According to Littleton, equality as acceptance preserves the value of equality rhetoric while responding to feminist critiques of formal equality. It is able to account for the existence of "difference," focusing not on whether difference is an intrinsic trait but on what cultural significance is ascribed to it. Furthermore, it recognizes that institutions are not necessarily gender neutral, so that women can be disadvantaged by the application of facially neutral rules. Gender privilege "depends on equality meaning sameness," but equality as acceptance acknowledges difference and emphasizes "how to achieve equality despite it." 

Other feminists have offered similar alternative conceptions of equality. Deborah Rhode stresses the limits of defining equality as the requirement of "similar treatment for those similarly situated," arguing that the law should focus not on gender difference but gender disadvantage. Framed in this way, the issue is the extent to which "sex-linked traits and values" serve to justify disparities in "status, power, and economic security." In pursuing a "substantive commitment to gender equality," Rhode urges, "we need not simply mandates of equal treatment for women; we need strategies to secure women's treatment as equals." Similarly, Joan Williams suggests that the problems with "sameness arguments" can be surmounted "if we stress not sameness but equal dignity." Assessments of sameness should be seen not as statements about the inherent qualities of individuals, since we all differ in some way. Rather, they should be regarded as judgments that whatever differences exist in a particular context should not be deemed relevant to the issue at hand. This approach "links equality with questions of policy rather than biology."

These versions of equality point up the way in which equality serves as a powerful implicit basis for judgments about the equity of social arrangements. A concern that the needs of some people are being slighted, or that they receive fewer social goods than others, rests upon the notion that each person is of equal worth. That women are

192. Id. at 1322.
193. Id. at 1313.
194. RHODE, supra note 62, at 3.
195. Id. at 313.
196. Id. at 317.
197. Id. at 4.
198. Id. at 319.
200. Id.; see also Joan W. Scott, Deconstructing Equality-Versus-Difference: Or, the Uses of Poststructuralist Theory for Feminism, 14 FEMINIST STUD. 33 (1988).
201. Williams, supra note 199, at 308 (footnote omitted).
often financially worse off than men after divorce matters to us if we believe that the lives of men and women are of equal value, and may not if we do not. Put differently, equality directs attention to the question of distributive justice: if people are equally entitled to well-being, then they are equally entitled to "the means of well-being." The historical function of equality has been to challenge indifference to distributive issues based on the greater valuation of some lives over others. "We could say that respect is due to humanity as such," Jeremy Waldron has observed. "But 'equality' has the extra and important resonance of indicating the sort of heritage we are struggling against."

One heritage against which we are still struggling is a gender system that has disproportionately rewarded traditionally male pursuits and devalued caretaking activities. In the face of this history, a concept such as equality of acceptance can serve to "affirm the equal validity of men’s and women’s lives." Employed in this way, the principle of equality can be used to challenge the propriety of facially neutral rules, as those rules may not allocate goods in a way that assures men and women comparable well-being in their chosen ways of life.

The rhetoric of equality may also be important for another reason. Fineman argues that modern family law tends to "cast [women] as unencumbered, equally-empowered market actors" (p. 175), that the typical model of mental health accepted by the helping professions is based on "self-contained individualism" (p. 186), and that "market ideology" has gained influence in family law (p. 25). Although Fineman does not develop her analysis in precisely the same way, these comments echo those of other observers who see market logic as increasingly influential in modern life.


204. Id.

205. Carol Gilligan’s work, for example, has been shaped by the sense that traditional moral development theory has regarded as "normal" those experiences that are more typically male than female in this culture. Gilligan, supra note 169, at 5-23. Gilligan’s research has been a reaction to the work of theorists such as Lawrence Kohlberg. See Lawrence Kohlberg, The Philosophy of Moral Development (1981).

206. Littleton, supra note 181, at 1313.

207. As I have noted, Fineman acknowledges this potential in what she describes as "result equality." See pp. 3-4.

208. "The traditional liberal view, asserting that there must be a realm of personal interactions walled off from the market, is striving to hold some territory against the oncoming forces of economics and the notion that everything is grist for the market mill." Margaret J. Radin, Justice and the Market Domain, in Markets and Justice 165, 166 (John W. Chapman & J. Roland Pennock eds., 1989); see also Barry Schwartz, The Battle for Human Nature (1986); Alan Wolfe, Whose Keeper? Social Science and Moral Obligation 27-104 (1989). The influence of market logic is reflected, for instance, in claims that economic analysis
The "market" is of course a reification, but one of its functions in American discourse has been to denote a realm of self-interested behavior in contrast to the ostensibly more altruistic realm of the family. Although the family has been regarded as the institution that responds to the inequality embodied in need and dependence, the market typically has been more tolerant of such disparities. Although this tolerance has rested in part on utilitarian judgments of efficiency, it has also drawn upon notions of individual autonomy and desert.

The relevant market actor is the abstract self-interested individual who tries to maximize personal welfare through the exercise of rational choice. From this atomistic perspective, unequal outcomes in a competitive market reflect returns to different amounts of skill or effort. On this view, the market is a true meritocracy: by forcing individuals to take responsibility for the consequences of their actions, it encourages the cultivation of rational behavior.

Concern about the influence of market logic within the family thus expresses the fear that principles such as self-interest and self-reliance may become more prominent within family life. To the extent that a market orientation "starts from a postulate of an essentially unsocial nature of man," it leaves us "without any ethical principle that could override the economic behaviour logically required of unsocial man, i.e., pure individual maximizing behaviour." One reflection of this might be a greater tendency to treat financial disparities at divorce as simply the natural result of different individual choices by men and women about levels of career investment. Cast in this light, these disparities may seem less worthy of our attention, because redressing them would subsidize misguided investment decisions. Further-

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209. "The morality of altruism has been supposed to animate the family to the same extent that the morality of individualism has been supposed to pervade the marketplace." Frances E. Olsen, The Family and the Market: A Study of Ideology and Legal Reform, 96 HARV. L. REV. 1497, 1505 (1983); see also Judith Areen, Baby M Reconsidered, 76 GEO. L.J. 1741, 1742 (1988) (stating that in the market, self-interested behavior is "not only acceptable," but "is assumed to benefit society"; in the family, by contrast, "relationships are premised on caring as much as on self-gratification").


211. According to Alan Wolfe, the market is "an abstract process of calculating the economic gains and losses associated with individual decision-making." WOLFE, supra note 208, at 28.


213. This of course is not the only conclusion that market logic might dictate. Those who accept the behavioral assumptions of economic analysis might see spousal self-interest as served by cooperative behavior within marriage. This is the point made by those economists who argue that we need to compensate marriage-specific investments that yield greater benefits for spouses
more, a wealthy husband divorcing a less wealthy wife may have difficulty accepting the idea that he has a responsibility to provide assistance to someone who has not "earned" that assistance by providing enough benefits to warrant staying in the marriage. It seems reasonable to infer that Fineman believes that it is precisely this type of market individualism that has exacerbated gender inequity at divorce.

Equality rhetoric, however, traditionally has served to limit the reach of market principles. It has asserted that some outcomes are simply unacceptable, regardless of how efficient they might be or how much they might undermine a market meritocracy. As Gregory Vlastos has pointed out, the concept of merit focuses on particular attributes as the basis for ranking individuals.214 By contrast, equality asserts that "the human worth of all persons is equal, however unequal may be their merit."215 If someone is valued on the basis of merit alone, Vlastos has argued, that person "is not being valued as an individual."216 Thus, an ex-spouse may be regarded as nonmeritorious according to market logic because of her irrational investment behavior. Equality rhetoric offers an alternative reason for responding to her financial condition, however. Consequently, if we inhabit an era in which the influence of market logic has increased, it seems especially important to preserve a rhetoric that has enabled us to present a forceful challenge to that logic. Equality rhetoric has a deep resonance in Western culture, especially in the United States, and we should be wary of wholesale rejection of it as a language for framing claims for social justice.

CONCLUSION

I have discussed various ways in which insistence on a purity of vision undermines the contributions of The Illusion of Equality. Fineman's determination to expose the inadequacies of equality theory in family law leads her to eschew the qualifications or concessions that would characterize a more inclusive perspective. It prompts her to

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214. Vlastos, supra note 202, at 52.
215. Id. at 51.
216. Id. at 52.
offer unrelenting criticism of liberal feminists and to pose our choices in terms of stark dichotomies.

The most useful way to think of this book, then, is as a polemic, with both the virtues and defects of that form. As Thomas Grey reminds us, the value of a single-minded critique is that it "turns a more intense light on certain aspects of experience than will ever be provided by more tolerant and catholic thinkers."217 Fineman renders service in demanding that we confront the gendered character of family life and in warning us against the reflexive application of comfortable legal concepts to family relationships. She forces us, in other words, to rethink the familiar.

Ultimately, however, divorce law must contend with more complexity than Fineman is willing to acknowledge. We are both cause and effect of the gender system, which means that we may unwittingly reproduce it even as we seek its demise. Family law may well be a small part of any effort to respond to injustice between men and women. Nonetheless, if it is to play even a minor role, we will need a coherent theory of postdivorce obligation, a better grasp of how law guides individual choices, more insight into how law shapes the ways in which we orient ourselves as men and women, and a deeper understanding of the promise and peril of various versions of equality. In short, we will need to find ways to move beyond the legacy of gender even as we remain within its grip.